Workshop on Making Cities ODF+ (FSSM)







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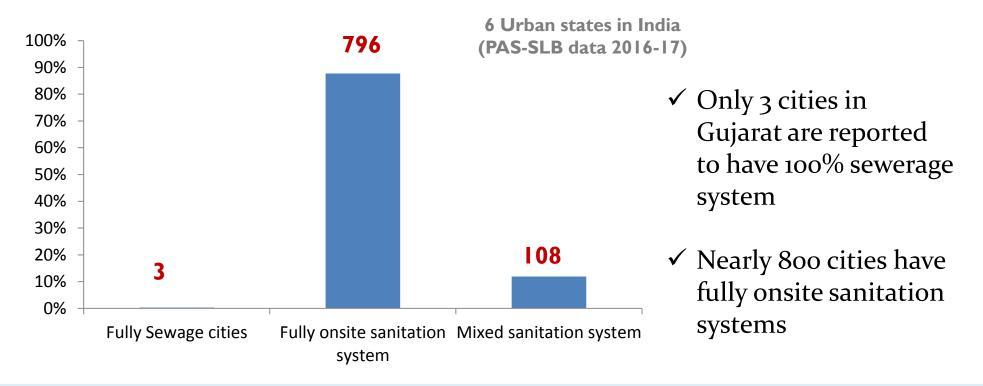
Session 1: ODF+ (FSSM) Need of the hour

High dependence on Onsite systems in Urban India!!

Based on the PAS-SLB data by 6 states covering 907 cities, 2016-17

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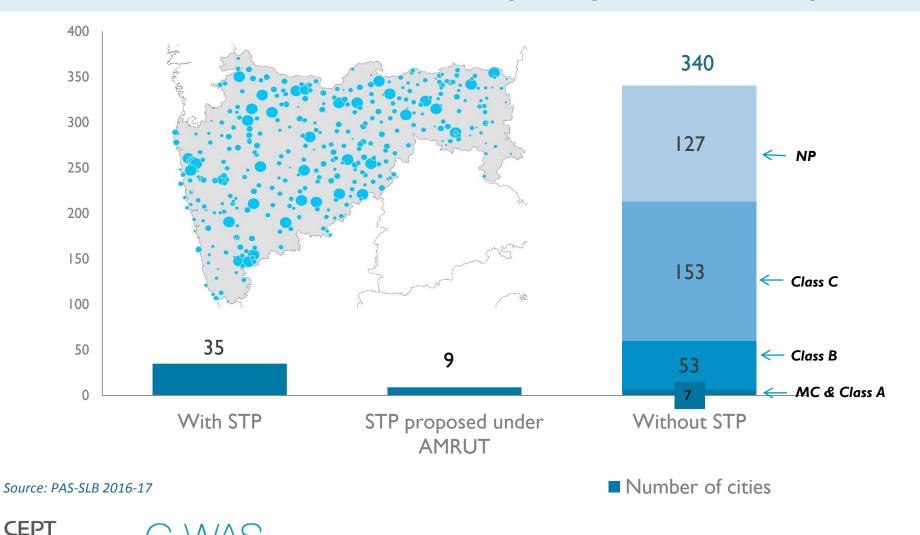


88% of cities in India are fully dependent on On-site sanitation systems

12% are dependent on **mixed sanitation systems**

Status of waste water treatment in Maharashtra

Majority of cities do not have under ground drainage systems
 340 Cities are without any Sewage Treatment facility



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Some Definitions

"Faecal sludge is the solid or settled contents of pit latrines and septic tanks.

Faecal sludge (FS) comes from onsite sanitation system such as pit latrines, non-sewered public ablution blocks, septic tanks, aqua privies, and dry toilets."





"Septage is the liquid and solid material that ispumped from a septic tank, cesspool, or such onsitetreatment facility after it has accumulated over aperiod of time.

Septage is the combination of scum, sludge, and liquid that accumulates in septic tanks".

 $Source: http://amrut.gov.in/writereaddata/FSSM_Policy_Report_23Feb.pdf$

Need for Faecal Sludge and Septage Management (FSSM)

- Facilities like septic tanks, dry latrines, community toilets, or other types accumulate fecal sludge
- Septage needs to be removed periodically. If this septage is not properly managed, negative impacts on the urban environment and on public health may result
- Pollution of groundwater and surface water sources caused by effluents from household or community toilet septic tanks that are not desludged regularly
- Improper handling of septage regenerates the risks of faecal matter re-entering the domestic environment
 Source : Advisory note on septage management in urban India,

MoUD January 2013

Why is Faecal Sludge and Septage Management (FSSM) important !!!

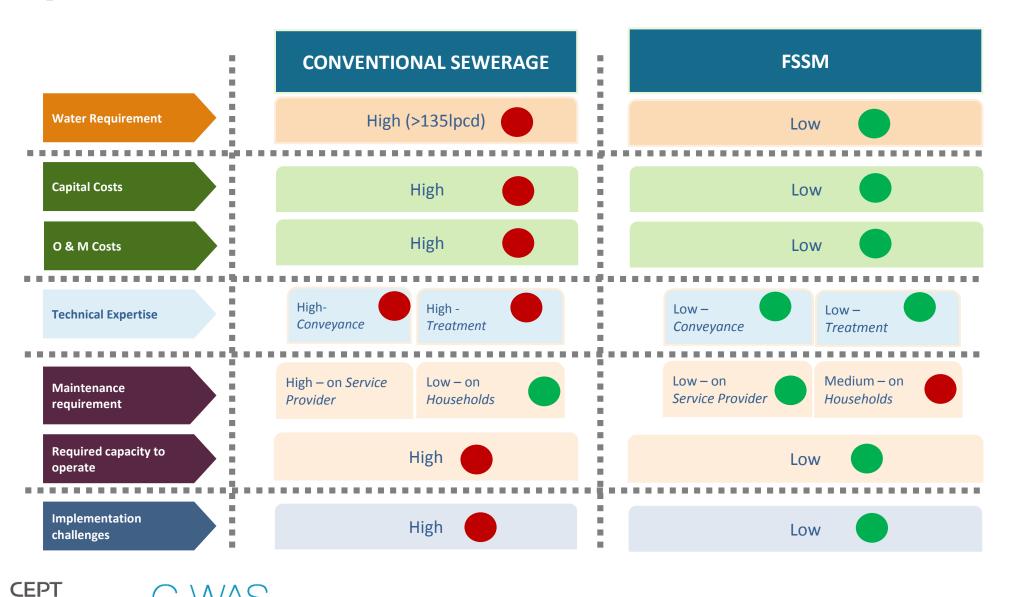
1 truck of Faecal Sludge and Septage carelessly dumped = 5,000 people shitting in the open!

Gram of Feaces may contain:

100 parasites eggs 1000 Protozoa 1,000,000 Bacteria 10,000,000 Virus

Are we really ODF !!!

FSSM as compared to conventional sewerage systems



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Recognition of FSSM in India

- SBM focus on having sanitary toilets and eradicating Manual scavenging
- Post SBM context Toilets are being constructed but need to think beyond that ...
- National Policy on FSSM by MoHUA, Gol
- **States** beginning to roll out **similar policies**
- National declaration on Septage Management by MoHUA,
 Gol
- One of the major **thrust areas** of **AMRUT** Financial allocations
- Primer on septage Management and Rapid Assessment tool for estimating budget requirements for FSSM
- National ODF+ and ODF++ protocol

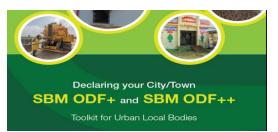
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Journey of Urban Maharashtra to become ODF

Swachh Maharashtra Mission,

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A near impossible task achieved in a short time...

In Maharashtra...

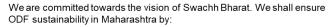
- "Move beyond toilets" concept of ODF, ODF+, ODF++ cities GoM GR dated 17th March. 2017
- Emphasis on quality discouraging prefab toilets & contractor constructed toilets GoM
 GR dated 20th November 2015 Septic tanks with toilets



Sustainability Charter Launched by the Chief Minister



Sustainability Charter



- #1. Achieving universal access to Individual Household Level Latrines (IHHL), which is a leading development priority.
- #2. Ensuring adequate, clean and reliable access to public/ community toilets across urban Maharashtra, wherever IHHL are not possible.
- #3. Ensuring ODF sustainability through effective participation of government, elected representatives, schools, donors, implementers, NGOs, SHGs, CBOs and the communities.
- #4. Continuing and institutionalizing rigorous ODF validation and monitoring process through "OD Watch" and "ODF sustainability tracker"
- #5. Auditing the performance of community/ public toilet and encouraging development of OD spots into usable public spaces.
- #6. Recognizing and awarding sustained performance

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#7. Moving towards ODF+/++ by ensuring effective collection and adequate treatment of human fecal waste

> Mr. Devendra Fadnavis Chief Minister, Maharashtra





Focus on FSSM by Government of Maharashtra

- Increased focus on moving ODF cities towards ODF+ after declaring Urban Maharashtra ODF
- Maharashtra Government has passed two resolutions, directing to move towards ODF+ and to utilize Incentive grant and 14th FC funds for ODF+ activities

भहाराष्ट्र सालग माना परिदरक कालेव, स्वाक्ष देश्वमा विश्वमा माना परिदरक कालीव, स्वाक्ष देश्वमा देश्वमा माना, मुखे - आक्ष प्रती प्रति मान, सालग काल माने, माना, मुखे - आक्ष प्रती देश्वमा किला काल माने, माना, मुखे - आक्ष प्रती देश्वमा किला काल माने, माना किविय क. सपर किवला किला क्रम्याज्ञ - २०४९/३३२४/वी६-३४, दि.३५ मे २०९५. साराण कालोज- के डावलनाका 'स्वत्य अपराज देशियाल (लगाने, '') आ प्रतील शिवां कर भ, २०९५ च्या जागान किवियाकी राज्य 'स्वराज अपराज देशियाल (लगाने, '') आ प्रतीक शिवां कर भ, २०९५ च्या जागान किवियाकी राज्य 'स्वराज साराज की प्रती काला (लगाने, '') आतंक कालनाकी हा प्राय कवियांचनी राज्य 'स्वराज साराज काल				करावयाच्या खार्चाच्या कार्याकरतीवावत. महतापूर हात्सन वासन परिपत्रक क्रमांक: स्वम्प्य-२०४७/प्र.ज. ४७ भनदि-३४, हातापरा राजपुर खीक, पादान कार्मा मार्ग ४ खा मजता, मंजात्वत, खुबई दिनांक: २५ एप्रिंत, २०४७ खुख: (१) शासन निर्माय, नारंग क्रिमार, क्रमांक स्विभ्य ३०४५/प्र.ज. २३४-नदि-३४, (त्रिजांक १५ में, २०४५) (१) शासन निर्माय, नारंग क्रिमार, क्रमांक दिएकसी-८०५/प्र.ज. १०६८-नदि-०६, दिनांक ३ ओगस्ट, २०४५.		
३. शौचा झाल्य	राज्यातील सार्वजनिक शौधा लय वापरणाऱ्या कुटुंबांच्या संख्य ग्रानंतर हागणदारी मुक्त शहराध	लय वापरणाऱ्या कुटुंबांची संख्या वेच्या सरासरीपेक्षा जास्त आहे. या 11 दर्जा शाश्वत रित्या टिकविण्यास	करण्यात यत आहत. (२१%) देशपातळीवरील सार्वजनिक वनियानातंत शहरे हागणवारी मुक्त गठी (ODF Sustainability) जास्तीत को आवश्यक आहे. तलेश शहरमंग्ये	9४ या दिस आयोगच्या शिकारतीनुमार राज्यातील मागरी स्थानिक स्वराय मेन प्राप्त होणाऱ्या मुल्मुव अनुतातातुन किमान ५० दर्वक एववा नियो स्वच्छ महाराष्ट्र अभियान बार्वीदर बर्च करण्यायो संदर्भीय क्रामांक २ येथील दिनांक ३ आंसर, २०१५ च्या हासन निर्मया ब्वेजकारक करण्यात आलं अनुन, सरद शासन निर्मयातील परिष्ठेद १००० (भ्रान्य नेष्ट्र कर आलंकी कामे या तीमीमानुम करण्यास मुम्य प्रेयात्र आलंकी काहे.		
बांधण ४.		थ्टीक टेंक मधील मैला व्यवस्थापन व ODF+ तरोच ODF++ शहरांचे निकष २		२. या संदर्भात शासनाच्या असे निदर्शानास आले आहे की, काही हाड़ामध्ये घानकच संकलन य वाहतूक कलन त्यावर प्रतिया न करता तो उंपिंग साऊंडवर देय करच्याये केलाटीश्वस्तीने (concours) करण्याकारी श्वर यात्री साध्योगयांन विश्वीया वारस करण्यात अहं. तत्वेय, काही हाड़ानेम्बील घनकाच्याचे संकलन य वाहतूक करण्यासाठी वाहने श करण्याकरीता साणि वापरण्यात देव आहे.		
ODF शहरे	शहराच्या कुठल्याच भागात एकाही व्यक्तीने उघड्यावर	सर्वे प्रकारच्या मालमत्तांना शौचालयांत्री उपलब्धता असणे, (स्वतःची अधवा गट शौचालये /	शहरातील सर्व शौचालये सुरक्षित मैला संकलन व विल्हेवाट प्रणालीस जोडलेली असणे.	্ব-ব্যাধনে। জা নামা এবংজ্ঞা মনে আইমানো আ হানীবেং ব্যাআগঠা কলেন্দ্র সেন্দ্রে প্রতিয়া ३. কিঁহু হানবানাআ বেংজ্ঞা মনে অইমানোবাঁগা ঘলকামে আবন্ধানে বিশ্বন, ২০২৪ এনগাঁক জার্য ক্রানক নাম্র ² পেজ্ঞা কনে হা নাম্বাধ্যা আছে কে হাই, তালুবান্দ্রা, ব্যাআগঁনি মার্কক না কার্বিক বেংগ্রা বাংখ্যানী যোঁয়ো হারেনে নির্দাণ টাগানা ৭০০% কারা নির্দানিটা কার্বকার (ঠানা কার্বন, বুরুরা কেরা হা হারণ্ট্রা নাম্বার্ক কেন্দ্রা, বাংজ্যান বির্দান, ২০২৫ কার্বকার (ঠানা কার্বন, বুরুরা কেরা হা হারণ্ট্রা নাম্বার্ক কেন্দ্রা, বাংজ্যান বির্দান, তার্ব্যা নির্দ্ধ কার্বকার (ঠানা কার্বন, বুরুরা কেরা হা হারণ্ট্রা নাম্বার্ক কেন্দ্রা, ব্যারা কার্বন্দ্রা নাম্বার্ক কার্ব, প্রারা কার্বন্দ্রার্কার কিন্দ্র (ঠানা কার্বন, বুরুরা কারা হারণ্ট্রা নাম্বার্ক কান্দ্র হা হান্দ্রাণ্টা যোকে কারা, প কার্বন্দ্রী আরহে কার্বন, কার্বন, তানা্রার্কার বার্ব করিরা এনো কিরান্দ্র বির্দ্ধিরিয়া মের্নে নাান্দ্র রা		

GR on ODF,ODF+ and ODF++ framework

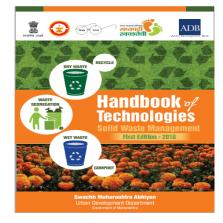
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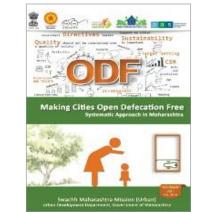
GR on use of Incentive Funds



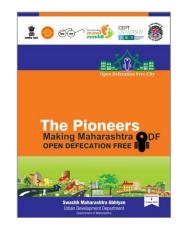
Chief Minister Speech on occasion of declaring Urban Maharashtra ODF on 2nd October 2017

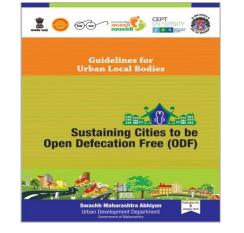
Documentation, policy and guidelines for FSSM

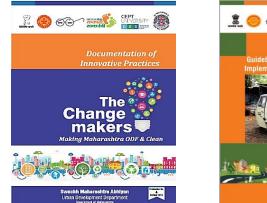


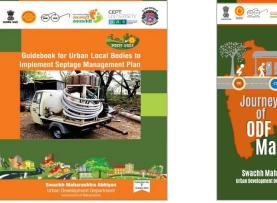


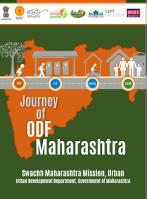














Monitoring by State for ODF + activities ...

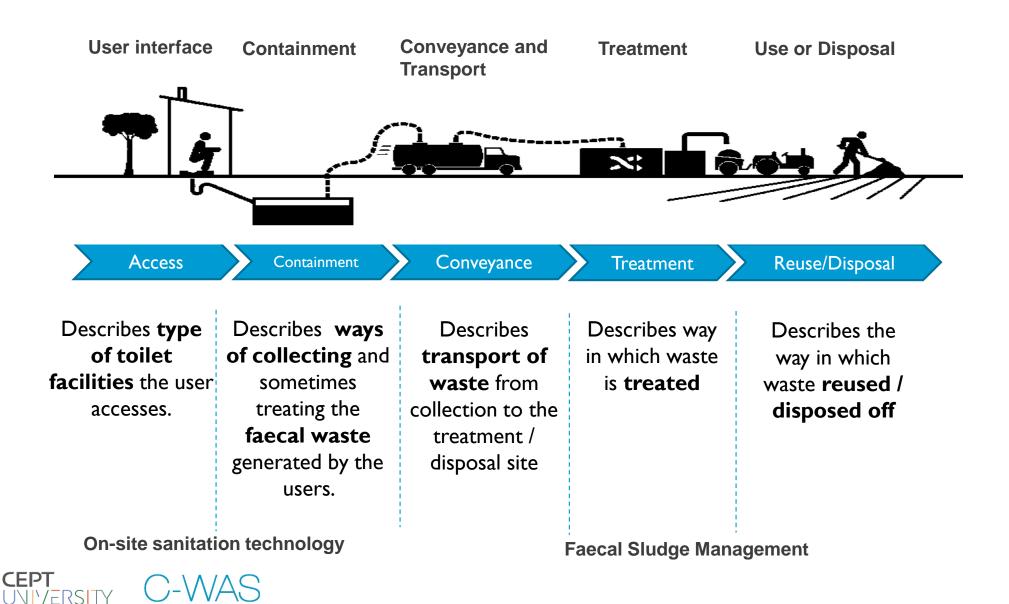
- State is going to provide training to ULBs for preparing ODF+ plans
- State to follow up with ULBs regarding :
 - Whether cities have done an assessment for preparing FSSM plan
 - Whether cities have developed an FSSM plan
 - Emptying plan
 - Treatment plan
 - Have cities allocated land for construction of FSTP
 - Have cities allocated funds for financing capital and O&M of FSSM services
 - By when does the city plan to implement the FSSM plan
 - Timeline of all these activities



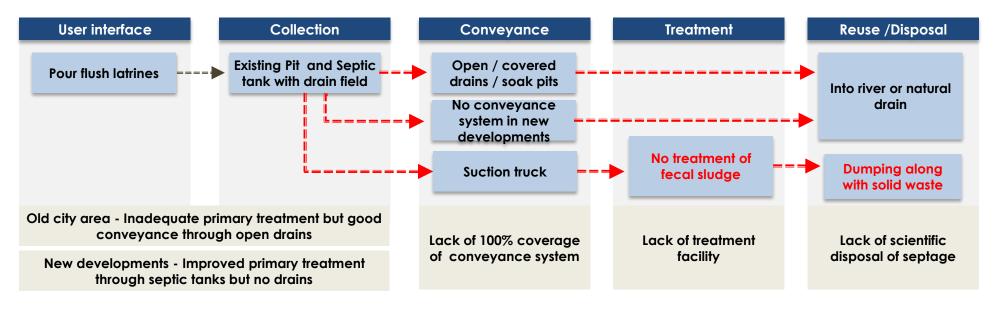
Challenges we are trying to resolve through FSSM...



Understanding the Sanitation Service Chain ...



Sanitation service chain of medium-small cities of Maharashtra



Missing links in Sanitation value chain in a city

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Challenges in Collection system

Septic tanks are below the toilets and don't have access covers



Inaccessible septic tanks with sealed tops



Septic tanks located near drains and sealed from the top



Single pit toilets



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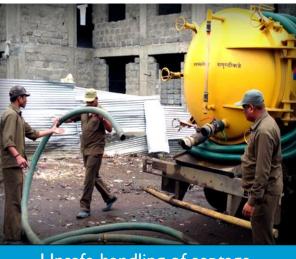
Toilets directly connected to drains



Challenges in Conveyance system



Services mainly provided by city governments



Unsafe handling of septage





Emptying when the tank is full

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- No monitoring mechanism for informal sector
- Cleaning cycle greater than 8-10 years against recommended cycle of 2-3 years
- Due to infrequent cleaning, septage begins to solidify in tanks and septic tank fills up, fecal matter along with effluents is released into the drains

Challenges in Treatment and Disposal



Disposal of septage at dump site

NO TREATMENT OF FECAL SLUDGE & SEPTAGE



Disposal of septage in open land

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Disposal of septage in water bodies

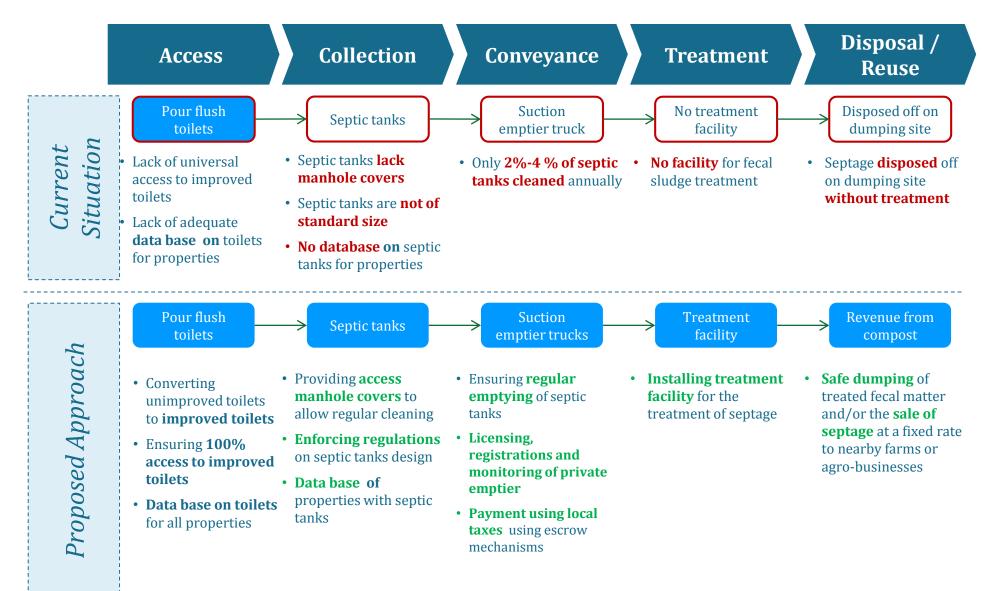
Source : Chary, Srinivas, (2017), "City Wide Approach to Sanitation : Operationalizing FSM Regulations A Case study of Warangal City" at Ujjain Workshop by Water Aid, ASCI (*mimeo*)

FSSM as a solution for Moving from RED to GREEN

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23

Journey of Wai and Sinnar in moving towards ODF+

Wai and Sinnar have been declared as an ODF City by GoM & GoI



Provide the idea of scheduled emptying...

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Both councils has signed resolution to implement FSM plans

लिम्नर नगर परिषद , लिम्नर मे. सर्वनाचारण सभ ठराव क्रमॉक ५५२ दिनॉक २३/०८/२०१४

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The resolution covers aspects like: Citywide IFSM Involving Private sector Scheduled cleaning Land for treatment facility Taxes to be levied Escrow account

Wai and Sinnar - The FSTP are setup in both the towns



- <u>Wai</u> has **allocated land** for treatment facility
- 70cum/day FSTP by Tide technocrats in <u>Wai</u> funded by BMGF
- Plant is operational from June, 2018.



- <u>Sinnar</u> had floated DBOT tender for
 70cum/day plant and Lowest technically
 qualified tender has been identified.
 The Project is 100% funded by ULB own
- funds

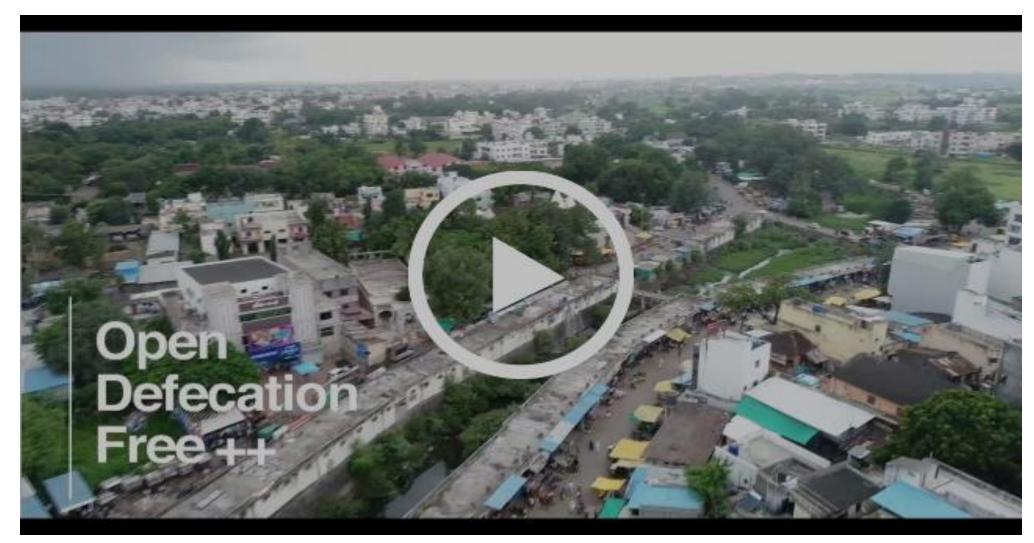
 The project to commission in next 4 months

- Councils signed to implement
 FSM plans
- Ist cities in India to execute
 scheduled desludging
- Built FSTP for treating septage
- ✓ Private sector participation for

emptying services

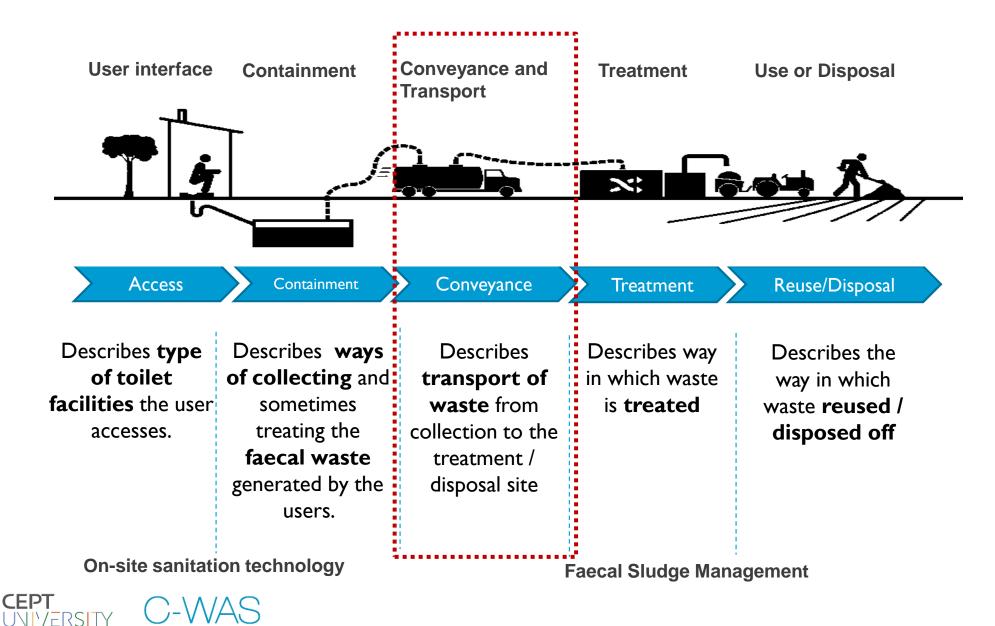
- Escrow account to minimize
 payment risks for private
 operator
- Funding through Sanitation tax
 - levied on all properties

Sinnar Movie

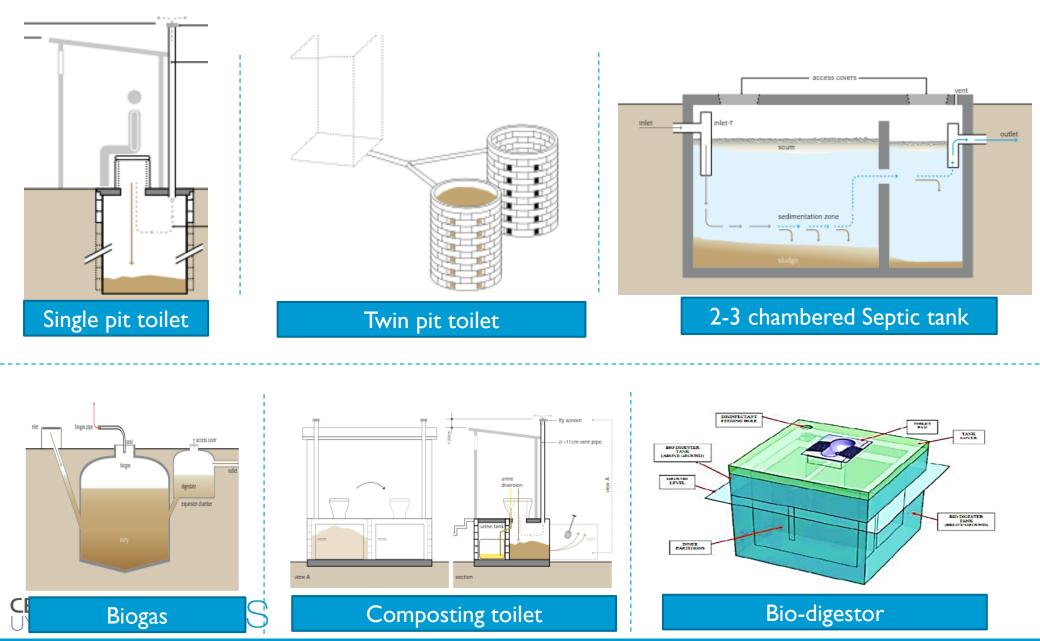


Session 2: Planning for emptying services

Understanding the Sanitation Service Chain ...



Type of collection Systems



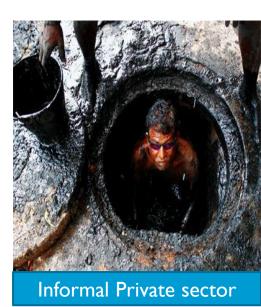
Existing types of emptying & conveyance systems



Services mainly provided by city governments



Unsafe handling of septage





Emptying when the tank is full YERSIY

- No monitoring mechanism for informal sector
- Cleaning cycle greater than 8-10 years against recommended cycle of 2-3 years by Gol advisory on Septage Management
- Due to infrequent cleaning, septage begins to solidify in tanks and septic tank fills up, faecal matter along with effluents is released into the drains

Manual Scavenging Act



Prohibition of Employment as Manual Scavengers and their Rehabilitation Act, 2013

Came into force on Dec 6, 2013

"Prohibition of Insanitary Latrines and Employment and Engagement for cleaning of Sewers or Septic Tanks as Manual Scavenger

Prohibition of Activity

Local authorities to survey Insanitary latrines and provide Sanitary community latrines. Survey of manual scavengers in urban areas by Municipalities. Duty of local authorities and other agencies to use modern mechanical technology for cleaning of sewers and onsite systems, etc.

Rehabilitation

Rehabilitation of persons identified as Manual Scavengers by a Municipality. Housing and Financial Assistance to be given.

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Need for periodic cleaning of septic tanks

"When the pit is Full".

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Often a tank is emptied when it is full. There is a tendency to use/build oversized septic tanks to avoid frequent emptying. It is important to assess how often a septic tank is emptied. Such information will need to be gathered through a household surveys.

Example

In India: the Central Public Health Engineering and Environmental Organization (CPHEEO) suggests:

"Yearly desludging of septic tank is desirable, but if it is not feasible or economical, then septic tanks should be cleaned at least once in two - three years, provided the tank is not overloaded due to use by more than the number of persons for which it is designed"

Pg 9-22, CPHEEO Manual



Sketch adopted from compendium of sanitation systems and technologies, Eawag

Demand v/s Scheduled Emptying

On-Demand Basis

Cleaning is done **on-call** by the household, who do not see the need for regular cleaning

The **cleaning services** of the ULB are currently treated as a **complaint redressal** system for overflowing septic tanks rather than a regular cleaning and maintenance service.

The ULBs operates the trucks (either owned or borrowed) when the demand arises.

Households generally pay a certain amount once in >8-10 years to get tanks cleaned during the time of overflow.

CFPT

/FRSITY

Scheduled Practice

Septic tanks will be cleaned on a **pre**determined schedule.

Regulations and **penalties** will be set in place to **ensure periodic cleaning**

Awareness generation activities will educate households about the need for regular cleaning

Each town will require an additional **number of trucks to meet service standards** (which can be **operated by a private player**)

Local taxes levied by the ULB will be used to recover the operating expenses for regular cleaning.

Demand Based emptying services

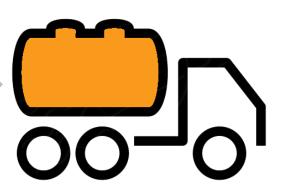


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HHs call emptying service when system is full

Provide service and charge the HHs



If non-regulated,

- No regular cleaning
- Overflowing system pose environmental and health risk
- Private emptier may charge higher
- No safety precautions
- No monitoring of septage disposal

Plan for Regulated Demand based emptying services

- Awareness and regulations to HHs for regular desludging
- Empanelment and training of desludging operators
- Monitoring of emptying services through GPS enabled trucks
- Mandatory safety measures during desludging
- Regulations for emptying charge/tax system



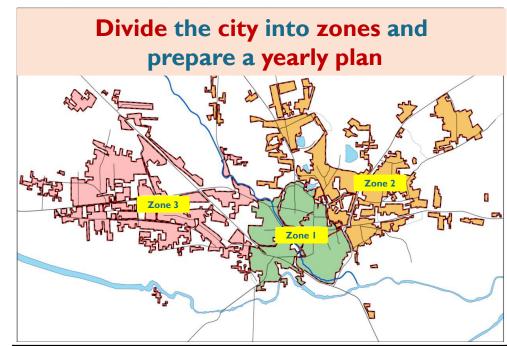
Schedule of emptying services

Septic tank cleaning cycle of 3 years

- To maintain a cycle of 3 years, roughly 2800 septic tanks need to be cleaned annually
- Each vehicle needs to make 4 to 5 trips daily
- Roughly 300 Working Days are required
- To clean 2800 septic tanks, 2-3 nos of suction emptier trucks of 5000 capacity would be required

2-3 nos of trucks of 5000 litre capacity are required for cleaning HHs and nonresidential septic tanks





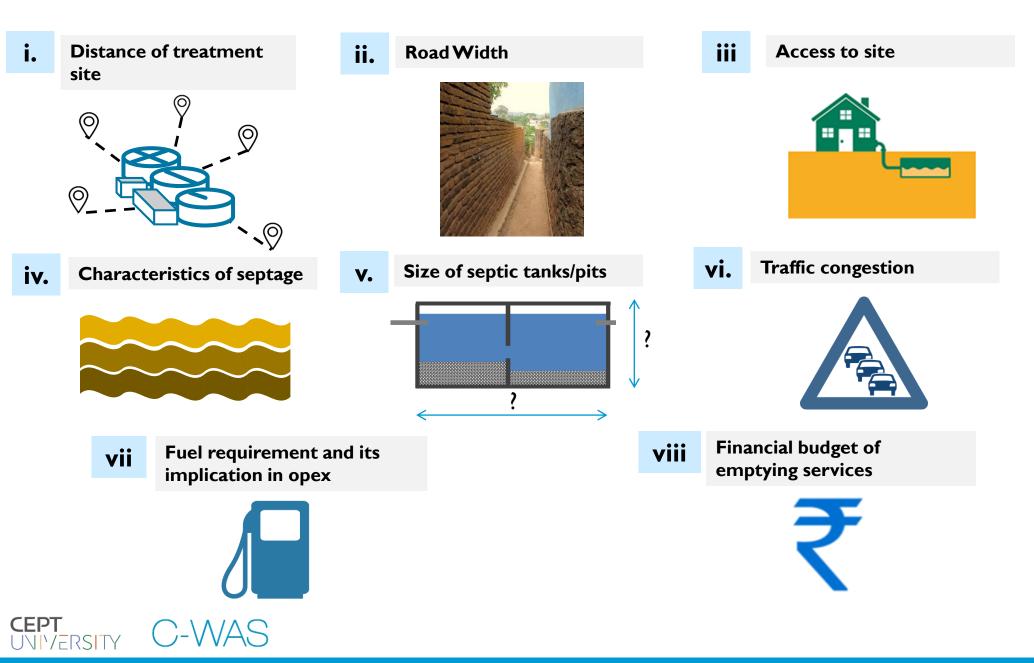
Year	Zones	No. of septic tanks to be cleaned annually (no)	No. of Days required
	Zone 1	1889	201
Year 1	Zone 2	947	101
	Total	2836	302
	Zone 2	1262	135
Year 2	Zone 3	1582	169
	Total	2844	303
Year 3	Zone 3	2762	294
Teal 5	Total	2762	294

Benefits of Scheduled Emptying

- **Equitable services -** all households / properties are covered by services
- Pricing Services are offered at lower prices, due to efficiency gains
- Behavior change Contribution to ODF sustainability as toilet usage can increase
- Manual scavenging Removal of need for manual scavenging due to regular emptying
- Infrastructure optimization More predictable loads for treatment facility and route optimization of trucks
- Environmental benefits Likely reduction in BOD and coliform in septic tank
 effluent, as well as lower likelihood of septic tank overflows



Parameters while planning emptying and conveyance



Technology options for emptying and conveyance







Conventional Vacuum Tanker

For septic tanks which have proper **access roads**, a **larger vehicle** maybe used

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Mini-Vacuum Tanker (Vacutug)

For septic tanks located in **narrow lanes** or those that do not have proper access roads, **smaller vehicles** maybe used

Gulper

Smaller mechanized tricycle/ motorcycle mounted collection tanks of 20–40 litres capacity with gulper or smaller vacuum pumps at the primary level backed by a secondary transport system may work in the informal slum settlements.

Emptying service provision through licensing/contracting

Licensing of septage transporters

Emptying services by ULB or by private agencies: management contracts. In case of private sector contract, ULBs should certify and license private septage transporters to de-sludge and transport waste to the designated treatment facility.

Septage Transporter Permit for	Municipality
--------------------------------	--------------

In accordance with all the terms and conditions of the current ______ Municipality's Rates, Rules and Regulations, the special permit conditions accompanying this permit, and all applicable rules, laws or regulations of Government of Maharashtra, permission is hereby granted to:

NAME OF PERMITTEE:

ADDRESS:

This Permit is based on information provided in the Septage Transporter Permit application which constitutes the Septage Management Hauled Permit.

This Permit is effective for the period set forth below, may be suspended or revoked for Permit Condition Non Compliance and is not transferable. The original permit shall be kept on file in the Permittee's office. A copy of this Permit shall be carried in every registered vehicle used by the permittee.

EFFECTIVE DATE:

EXPIRATION DATE:

_ CHECK IF RENEWED PERMIT

Permit is liable to be cancelled in case of violations of any Acts, Rules and Regulations relating to the operation of Septage System or in cases of safety protocols not being adhered to or in case of nonpermitted disposals.

Sample licensing format





Contracting the service to private sector

The service for **de-sludging and transport** of septage can be **contracted out to private sector** for a predefined period of **time and cost** of the service. A detailed tender document should be made detailing out all the **necessary terms and conditions**

Sin	nar Municipal Co	ouncil, Sinnar	
	TENDER DOC	UMENT	
"S	Name of W cheduled cleaning of sep		
Estimated Cos	t: To be given by the bi	dder	
E.M.D. :4	0,000/-		
		Ĵ.	
	Office of t	he	
	Chief Offic		
Sir	narMunicipal Co	ouncil, Sinnar	
Sunil S. Patil	Vyanktesh R. Durvas	Sanjay Navse	Ashvini Deshmukh
Municipal Engineer	Chief Officer	Vice President	President

Septic tank emptying tender document

Occupational Safety

- Municipalities should provide workers with safety gear.
- Each worker should be made aware of the risks of the work through trainings.
- Workers should be held liable for not using available protective gear.



Use of safety gears by a sanitation worker

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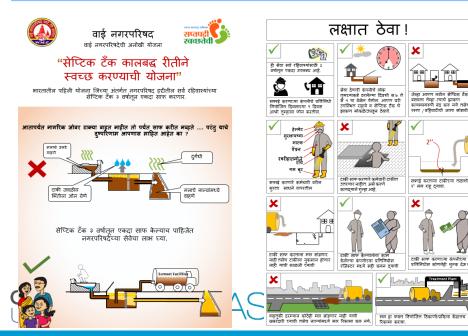
Safety Gears



Awareness Material and Activities for FSSM ...



Flyers



Awareness material should focus on importance of

emptying, details of scheme, precautions to be taken etc.

Awareness activities such as:

- Distribution of pamphlets
- Share video over whatsapp and local cable channel
- Auto rickshaw announcements
- Ward wise gatherings

can be planned with a **detailed schedule using different material...**

Monitoring and Regulating emptying services

Monitoring of emptying service is required to:

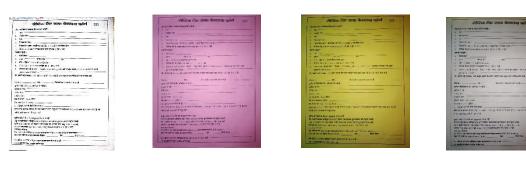
- Use of GPS enabled trucks to monitor emptying services
- Keep a check on operations of private service provider and regulate the payment
- Build a data base of toilets and septic tanks in the city
- Develop records on when septic tanks are emptied
- Monitor the quality of septage etc.

Different stakeholders such as **Municipal Council, private service provider,** citizens, treatment plant operator etc. can benefit from a robust monitoring process

Source: Operative guidelines for septage management for urban and rural local bodies in Tamil Nadu.(2014)

Formats for monitoring emptying services

Daily report formats to monitor emptying process.



Municipal Council's copy

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Property holder's copy Emptying service provider's copy

Treatment plant's copy

These records can be linked to the payment of private

emptying service provider

Use of mobile based applications for monitoring the emptying process

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Template Manifest form for emptying

Manifest forms are an integral part of a comprehensive <u>septage</u> management program. This completed document or documents with signatures of the household/property, suction truck operator and treatment plant operator should be submitted to the local government for their records. These records can be linked to the payment of the emptier operator in such a way that the emptier operator is only paid if there are signatures of all the stakeholders

Collection and transport records form / manifest forms'

	Sample Form to be filled by Operator / Transporter of Septage
į. Identi	fication of Waste:
a)	Volume
c)	b) Type: Septic Tank Others c) Source: Residential Commercial Restaurant Portable ToiletOthers
ii. Detai	Is of Waste Generator
	Name:
b)	Phone Number:
c)	Address:
d)	
e)	Any kind of deficiencies, missing pipes or fittings, improper manholes or access covers, any other cracks or damage observed:
	ersigned being duly authorized does hereby certify to the accuracy of the source and type of wastewater d and transported.
Date:	Signature:
iii. Detai	ils of Transporter / Operator
a)	Company Name:
	Permit
	Vehicle License:
d)	Pump out date:
	ve described wastewater was picked up and hauled by me to the disposal facility name below and was red. I certify that the foregoing is true and correct:
	Signature of authorized agent and title:
iv. Acce	ptance byMunicipality's authorized STP
The abo	we transporter delivered the described wastewater to this disposal facility and it was accepted.
Disposal	date: Arnount Collected from Transporter (if any):
Signatur	re of authorized signatory and title:
	NOTE: SUBJECT TO THE TERMS AND CONDITIONS OF MUNICIPALITY.

³ Adapted from operative guidelines for septage management for urban and rural local bodies in Tamil Nadu.(2014)

Need for exploring PSP in FSM services

Urban Local Body

- Mandate to ensure service provision
- Challenges in FSSM

FRST

- Improper onsite systems that do not conform to standards
- No treatment facility and unsafe disposal
- Limited funds, manpower, equipment
- Low technical know-how

Private sector

- Already Active
- Better access to technology and knowhow
- Competitive prices

Win-Win situation

- ULB able to ensure adequate services and standards
- Citizens get timely services at competitive prices
- Entrepreneurs get business opportunities
 - Current govt policies and schemes support and encourage PSP in urban infrastructure projects

Existing resources to guide PSP in large scale sanitation projects, but need for guidance on engaging contractors in small-scale sanitation projects based on the FSSM approach.

Private sector investment in trucks has significant benefits for the ULB

Benefits to public sector

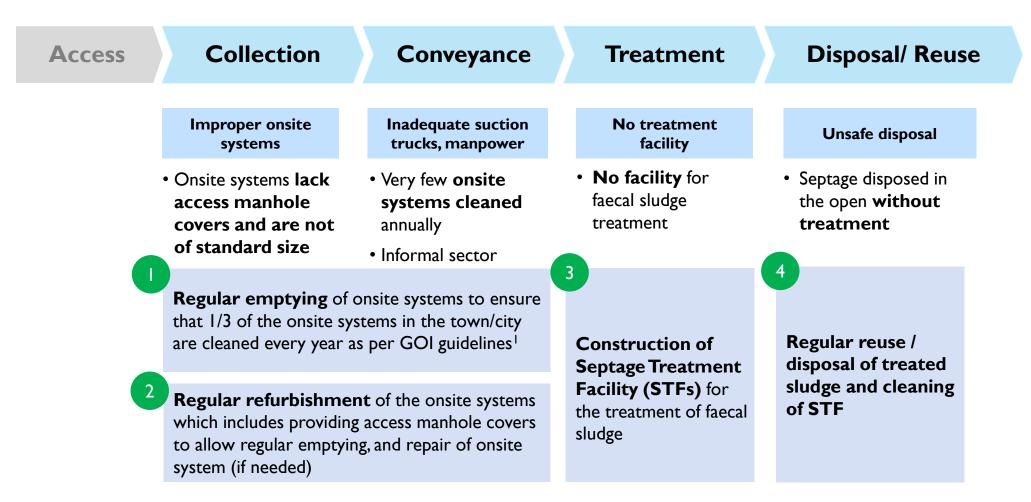
- Ease of procurement: ULB procurement of the truck would require floating a tender, inviting, evaluating and negotiating bids. This is likely to be time consuming, and involve transaction costs that can be avoided if the private player purchases the truck.
- ✓ Aligns private sector incentives: Private sector investment in trucks incentivizes the player to use and maintain the truck well.
- Allows investment in quality: ULBs are often bound to minimize cost, while the private sector can invest in quality trucks with longer lifecycles and additional features like water jets.

Benefits to private sector

- ✓ Facilitates access to finance: Having a contract from the ULB can make it easier for the private player to raise capital for the truck and negotiate better financing terms.
- Provides a platform for business expansion: A contract with the ULB serves as a low-risk platform for private sector players to scale by providing access to guaranteed demand to recoup investment in a truck.



Typical opportunities for PSP across sanitation chain

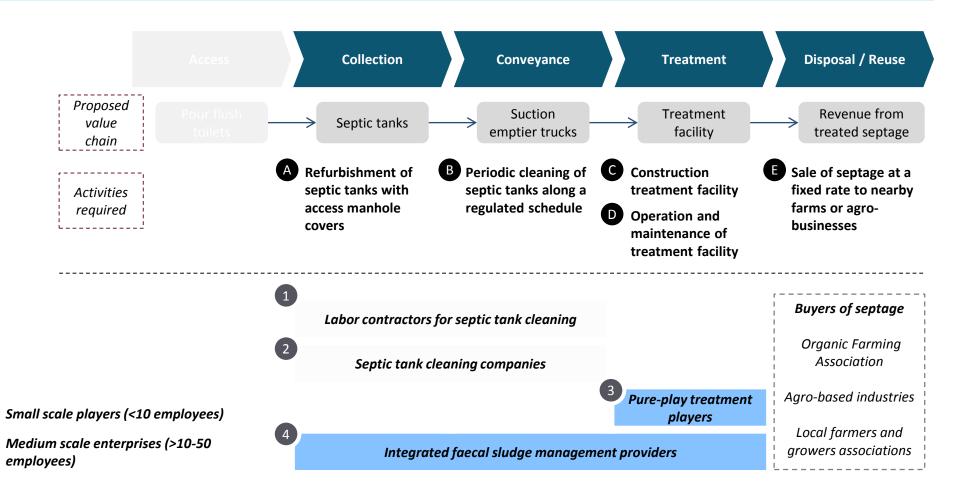


Note: (i) As per MoUD guidelines, a household onsite system/onsite system must be emptied every 3 years hence 33% of all onsite systems/ onsite systems should be emptied annually

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Private sector is available for FSSM services ...

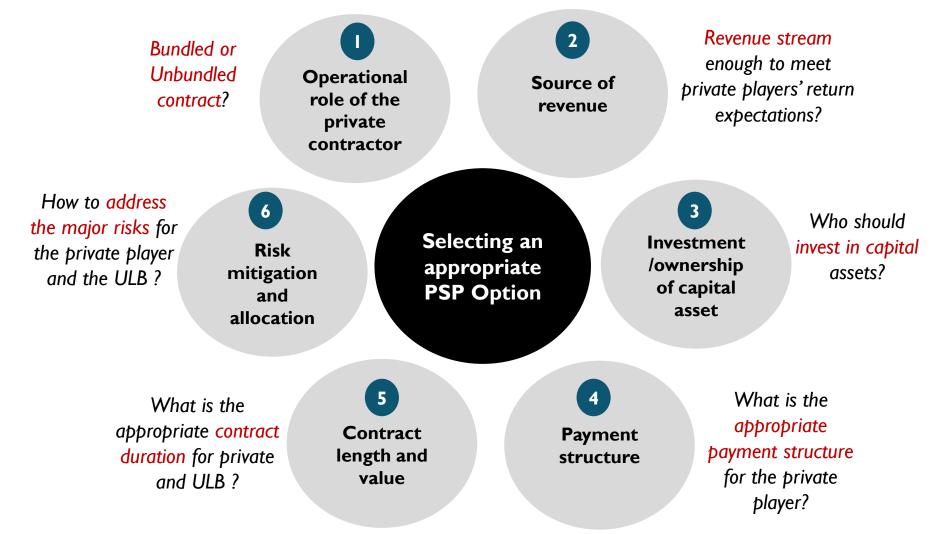
ULB can invite Expression of interest (EoI) to scope possible players



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CFPT

Developed tender for emptying services covering these aspects



MODEL TENDER covering this aspects is **AVAILABLE** for **FSSM**

Following this process bid documents have been rolled out in few cities of Maharashtra

Sinnar Municipal Council, Sinnar

TENDER DOCUMENT

Name of Work "Scheduled cleaning of septic tanks, Sinnar"

Estimated Cost: To be given by the bidder

E.M.D. :40,000/-



Office of the

Chief Officer. SinnarMunicipal Council, Sinnar

Sunil	S.	Patil	

Municipal Engineer

Septic tank emptying

Tender document

Vyanktesh R. Durvas

Ashvini Deshmukh Sanjay Navse

Vice President

Chief Officer

President

CONTENTS Short Tender Notice 1

II.	Detailed Tender Schedule
	Notes
	List of documents to be submitted along with tender
III.	Detailed Tender Notice – General Conditions
IV.	Detailed Tender Notice – Special Conditions
V.	Form Formats
	Details of suction emptier trucks available with the tenderer for the use of this work
	Details of work of similar type and magnitude carried out by the tenderer
	Details of technical personnel with the tenderer
	Year wise statement showing cost of completed works
VI.	Opening of Tender
VII.	Acceptance of Tender
VIII.	Declaration of the Contractor
IX.	Financial Bid Form

Item Rate BoQ

Tender Inviting Authority: Sinnar Municipal Council, Nashik

Name of Work: Scheduled cleaning of septic tanks, Sinna

Contract No: Bidder

Name :

PRICE SCHEDULE (This BOQ template must not be modified/replaced by the bidder and the same should be uploaded after filling the relevent columns, else the bidder is liable to be rejected for this tender. Bidders are allowed to enter the Bidder Name and Values only 1

UMBER	TEXT #	NUMBER #	TEXT #	NUMBER	NUMBER #	NUMBER #	TEXT #
SI.	Item Description	Quantity	Units	Estimated	BASIC RATE In	TOTAL AMOUNT	TOTAL AMOUNT
No.				Rate	Figures To be	Inclusive of all	In Words
					entered by the	Taxes	
					Bidder		
					Rs. P		
1	2	4	5	6	13	53	55
2	Schedule B						
3	Cleaning of 4000 septic tanks per year for three years of householdsyroperties as per schedule and emergency cleaning with appropriate safety gears for septic tank emything cleaners and operators, transportation of septage in GPS mounted suction empiler trucks owned by private sector and safe disposal of collected sludge in septage treatment facility. The bidders shall also undertake EC activities to	1.00	Per year			0.00	NR Zero Only
otal in F	spread awareness about regular cleaning of septic tanks in areas where scheduled cleaning needs to be undertaken						INR Zero Only

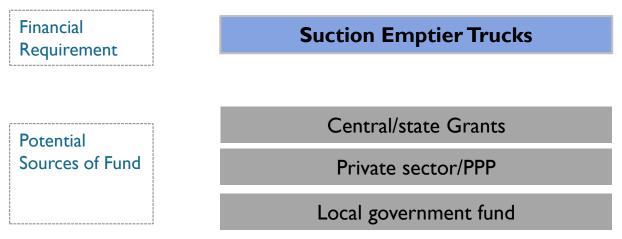
Model Tender document is available

How to finance emptying services?

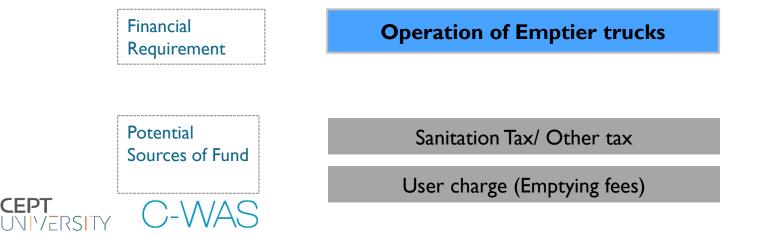
Identify revenue sources....

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A. Potential sources of finance for Capital Expenditure



B. Potential sources of finance for O&M Expenditure



Potential Revenue structure

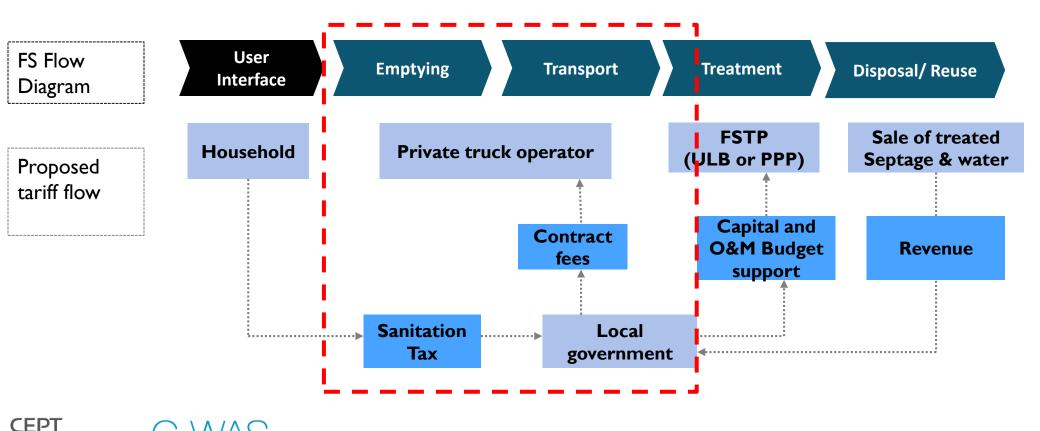
Scheduled Desludging through Sanitation Tax

Basis - a) sanitation tax collected from owners of OSSs, and

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b) mandatory scheduled desludging of tanks/pits.

Sanitation tax is collected by the local authority either as a percentage of property tax or by the public utilities as a surcharge on water bills.



Levied differential tax on all properties for financing FSSM services

Differential taxation rates

Residential Properties with / without toilets-Rs. 300 / annum

Non Residential Properties with toilets – Rs. 300 / annum

Non-residential properties without toilets– Rs. 100 / annum

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City level resolution for taxation

सिन्नर नगरपरिषद,सिन्नर मे.विशेष सभा ठराव क्रमांक ६१ दिनांक २४/०३/२०१७

विषय क्रमांक ५) सिन्नर नगरपरिषद तर्फे आकारण्यात येणारा स्वच्छता कर,घनकचरा व्यवस्थापन कर व मैला व्यवस्थापन कर यांची पुर्न:रचना करणेबाबत चर्चा करून निर्णय घेणे.

प्रस्तावाचा मजकुर - कार्यालयीन टिपणीचे सभागृहात चर्चा होवुन सिन्नर नगरपरिषदे तर्फ सद्या आकारण्यात येणारे विशेष स्वच्छता कर,विशेष घनकचरा कर व मैला व्यवस्थापन कर यांची पुर्न:रचना करुन यापुढे सन २०१७-१८ या आर्थिक वर्षापासुन खालील प्रमाणे मैला व्यवस्थापन कर व घनकचरा कर म्हणुन आकारण्यात यावेत व त्याप्रमाणे बिल तयार करुन मालमत्ता धारकांना देण्यात यावेत. वार्षिक कराचे दर (रुपये)

आ.क्र.	कराचे नांव	निवासी :	मालमत्ता	मत्ता विगर निवासी मालमत्ता	
		शौचालय असलेले	शौचालय नसलेले	शौचालय असलेले	शौचालय नसलेले
۹.	मैला व्यवस्थापन कर	३००/- (प्रति सिट)	300/-	३००/- (प्रति सिट)	900/-

वार्षिक कराचे दर (रुपये)

अ.क.	कराचे नांव	निवासी	बिगर निवासी
9	धनकचरा व्यवस्थापन कर	900/-	300/-

वरीलप्रमाणे कर आकारणी करणेस सदरची सभा सर्वानुमते मान्यता देत आहेत. त्याप्रमाणे प्रशासकीय कार्यवाही करण्यात यावी.

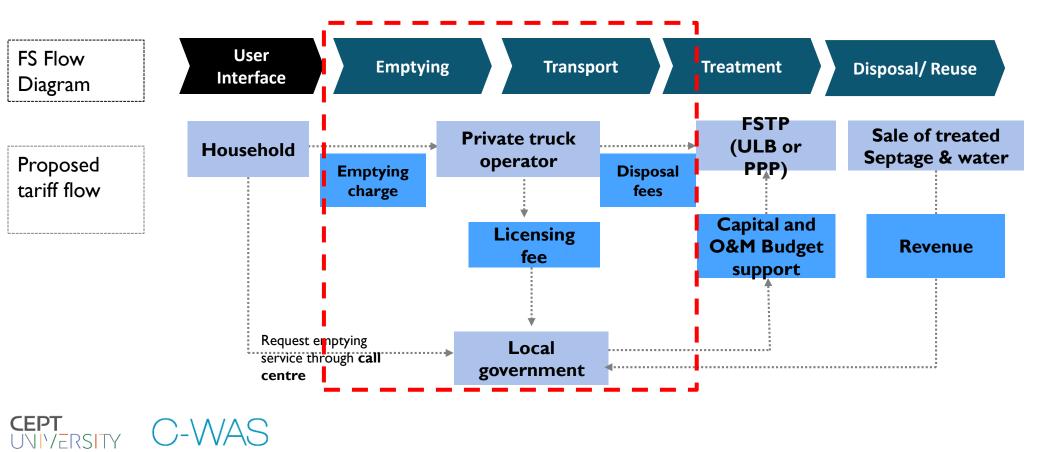
सुचक :- श्री. लोखंडे गो.वि. अनुमोदन :- श्री. चोथवे प्र.झुं. ठराव सर्वानुमते मंजुर



Potential Revenue structure

Demand Based Desludging through emptying charge

Basis - Requires setting up a call center or a customer help center managed by the local authorities which acts as a network orchestrator linking users of OSSs with vacuum truck operators. The truck operators register with the call center for a fixed annual fee which can also double up as a license or permit. Users of OSSs call the help center when their septic tanks or pits are full.



Group Work

Part I - Prepare FSSM plan for a city

Participants will plan for Emptying infrastructure that is required for implementing a FSSM plan for a city.

	FSSM PLAN				
Sr.No	Description	No.			
	Input details				
А	Total number of Septic tanks in the city (no)				
В	Average volume of septic tanks (cum)				
С	Septic tank cleaning cycle (Years)				
D	No. of working days in an year				
Е	No. of trips possible per emptying vehicle per day (trip/day/vehicle)				



Infrastructure required

Number of septic tanks to be emptied daily

- Number of septic tanks to be emptied daily
 - <u>Total number of Septic tanks in the city</u>
 (Septic tank cleaning cycle * No. of working days in an year)

= ____daily

Number of trucks required (Nos.)

- Number of trucks required
 - = <u>Number of septic tanks to be emptied daily</u> Number of trips possible per truck per day

= ____ nos

Volume of septage to be treated (cum/day)

• Average volume of septic tanks x number of septic tanks emptied per day

= ____ cum/day

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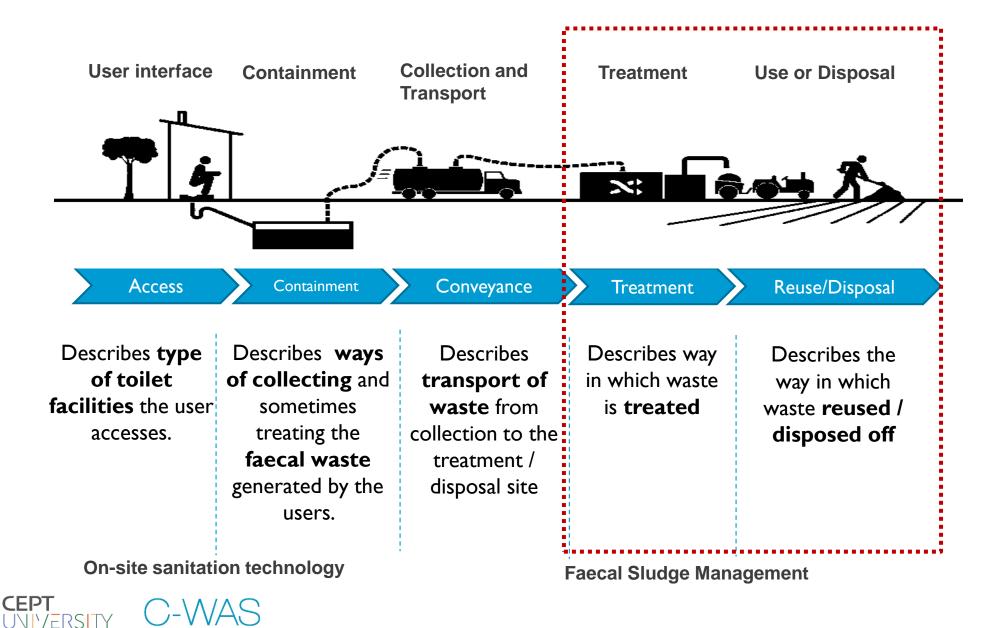
O&M cost of emptying services

O& M cost for schedule septic tank emptying service

-		
	Fuel cost for schedule emptying service = (Number of septic tank to be emptied	
	daily X Number of working days in a year X Average distance X 2 X (Fuel price /	
1	Fuel efficiency))	
	- Assume Fuel efficiency for truck = 5 km per liter	
	- Assume Fuel price = Rs 70 per liter	
	- Assume number of working days in a year= 300 days	
	Repair and maintenance cost = (Number of suction emptier truck requirement X	
2	months in a year X avg repair and maintenance cost per month)	
	- Assume average repair & maintenance cost = Rs 2,000 per month	
	Establishment expenses = ((Number of suction emptier truck requirement X 12 X	
3	No of manpower X Monthly Salary)	
	- Assume, 2 manpower requirement per truck	
	- Assume, Salary = Rs 10,000 per month	
4	O&M cost per year Sub-total = (1+2+3)	
5	Overhead + Insurance + other Miscellaneous cost = Sub-total(4) X 10%	
5	- Assume, other cost as 10 % of sub-total (4)	
6 –A	Total O&M cost for schedule septic emptying service = (4+5) (Per year)	
	Sanitation Tax (per property per year)	
6-B	= Total O&M cost (6-A) / Total number of properties in city	
	TV C-VVAS	

Session 3: Planning for Treatment services

Understanding the Sanitation Service Chain ...



Fecal sludge vs. Wastewater characteristics

Physical and chemical characteristics of Fecal Sludge

Parameter	Fecal Sludge char	acteristics	Wastewater characteristics
	Range	Average	
BOD	440-78,600	6,480	250
COD	1500-703,000	31,900	425
Total Solids	1,132-130,745	34,106	637
Total volatile solids	353-71,400	23,100	262.5
Total suspended solids	310-93,378	12,862	375
Total Nitrogen	66-1,060	588	50
Ammonia Nitrogen	3-116	97	32.5
Total phosphorus	20-760	210	7.1

Source : Advisory note on Septage management in Urban India, MoUD Jan 2013 & CPHEEO Manual 2013, chapter-5

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Septage Quality Tests

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Septage samples must be

collected from:

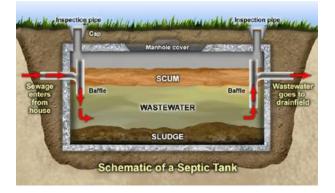
Community toilets/ ٠

Public Toilets

- **Bungalows**
- Apartment

Period of desludging must be considered. Samples with long desludging frequency (7-8 years) and samples with shorter desludging frequency (2-3 years) must be considered for selecting the samples CEPT C-WAS

Septage Quantity calculation..



Volume of Septic tank

- Requires detailed survey of each property (residential, community, commercial, institutional)
- Total volume of all types of collection system



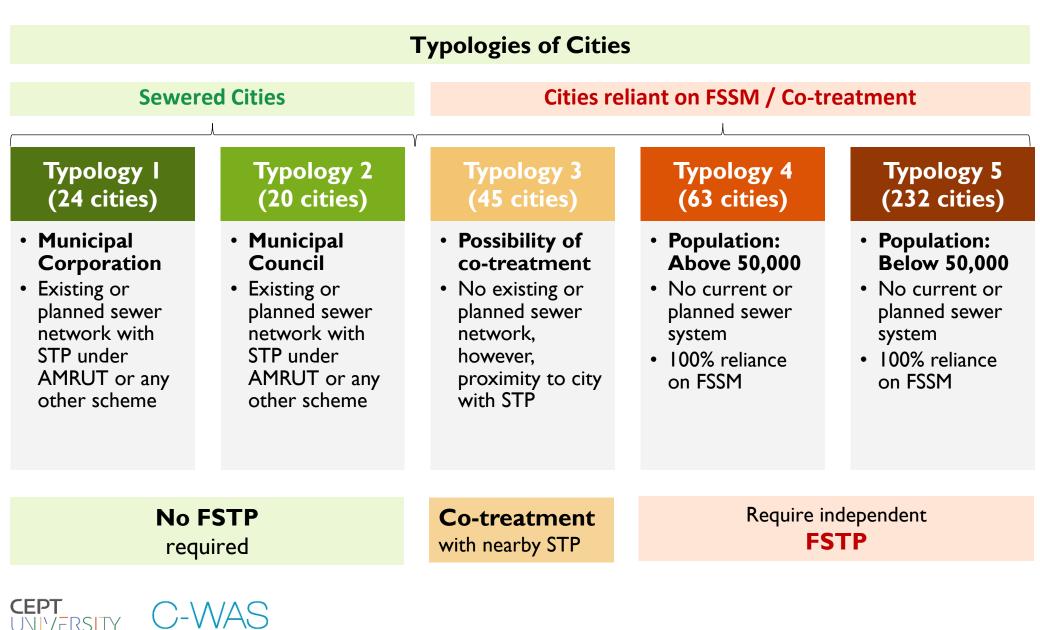
Per capita generation Standard

- Based on Std norm of 230
 litres/capita/year (GOI septage guidelines)
- Septage quantity (litres/year)= population*230



Treatment Options

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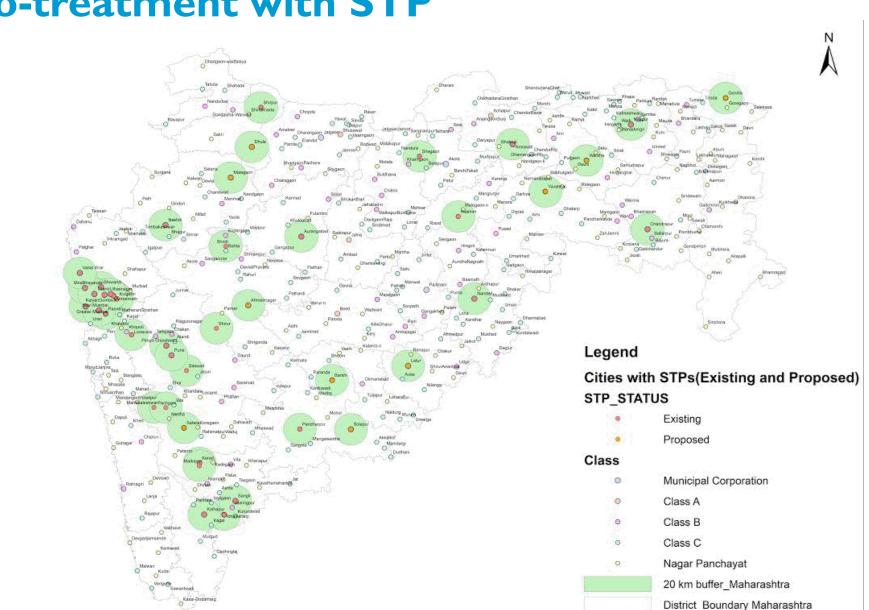
Septage Treatment options

Co-treatment with own STP or nearby City STP

Co-treatment with SWM

Independent FSTP





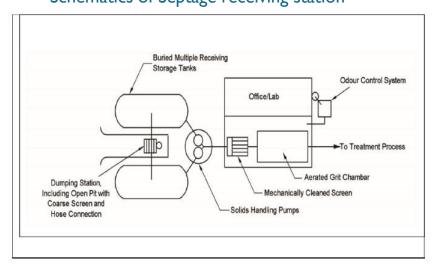
Cities within 20 km vicinity of nearby city with STP can explore this option

Co-treatment with STP

Co-treatment at nearby STP

- Septage addition to nearest sewer manhole- Septage could be added to a sewer upstream of the sewage treatment plant, and substantial dilution of septage occurs prior to it reaching the sewage treatment plant, depending on the volume of sewage flowing in the sewer.
- Septage addition to STP- Septage could be added to sewage immediately upstream of the screening and grit removal processes. It is economical because of the very simple receiving station design (As shown in figure) and also allows the wastewater treatment plant staff to have control of the septage discharge Schematics of Septage receiving station
 - Septage addition to sludge digesters/sludge drying beds: Dewater septage or sludge can be added to sludge drying bed of STP. The liquid fraction from sludge or septage can be directed to the STPs.

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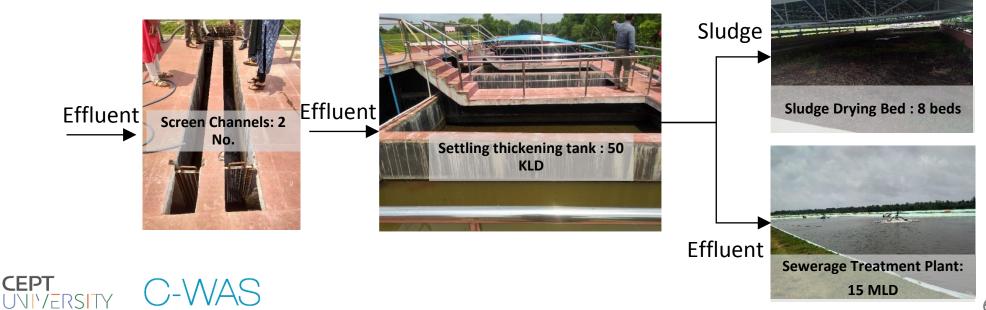


Puri FSTP (Co-treatment with STP)

- Puri is co-treating faecal sludge at their existing sewerage treatment plant
- Capacity of FSTP(Settling tank and SDB) : 50 KLD
- Wastewater treated at STP of 15MLD capacity
- Capex: INR 1.74 crores
- O&M : INR 17.58 lakhs/annum
- Land Area : 1000 Sq m.
- Year of Commissioning: December-2017
- Operated by: Private Operator







Septage Treatment options

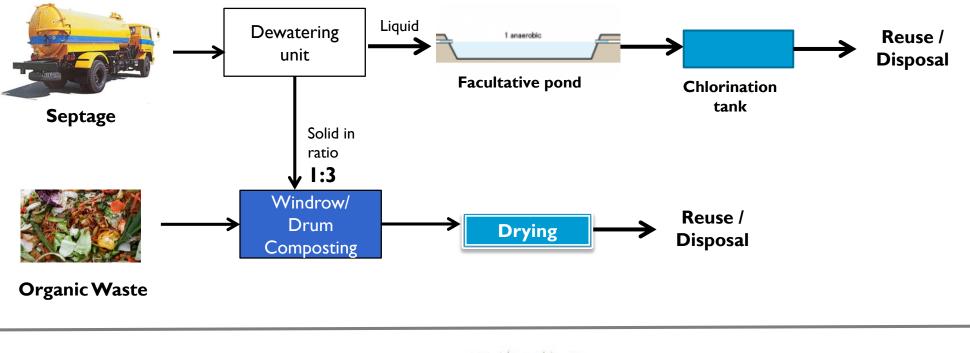
Co-treatment with own STP or nearby City STP

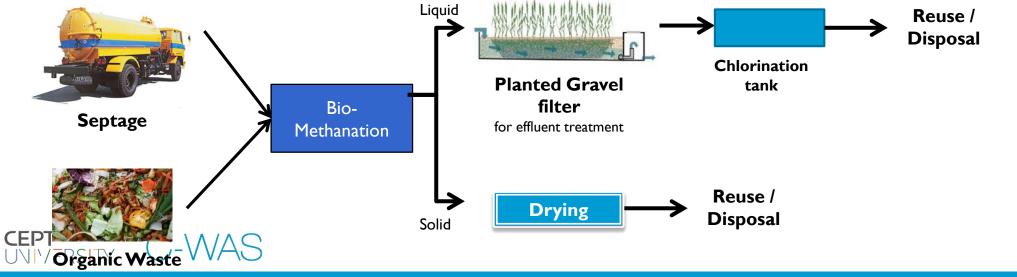
Co-treatment with SWM

Independent FSTP



Co-treatment with SWM



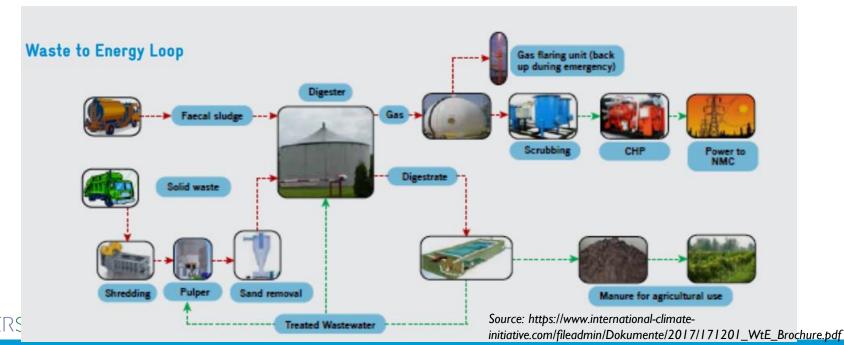


Co-treatment with Solid Waste

Waste to Energy through Co-fermentation of Organic Waste and Septage in Nashik

The Waste to Energy Project in Nashik, is a project of Nashik Municipal Corporation in cooperation with GIZ as implementation partner. The plant is treating biodegradable waste and septage generated in the city and generates energy through biogas for feeding it into the Maharashtra power grid. It is one solution which, through co-processing of septage (faecal sludge) with organic solid waste will generate energy from urban waste. This project is an attempt to showcase a viable business model for implementation of waste to energy projects through a Public Private Partnership (PPP) and is built on a comprehensive financial and operational model.

Daily 10 to 15 tons of food and vegetable waste from approximately 500 restaurants and 10 to 20 tons of septage from 400 community toilets are collected by trucks and delivered to the plant. The organic waste from hotels is segregated at the collection points. In a first step, organic waste and septage will be treated separately. The organic waste will once more be cleared from any foreign matter, fed to a crusher and then mixed with septage to form a slurry. The slurry is continuously agitated and forwarded to the digester. Option of pasteurization of septage using excess heat is kept open for further use of excess digest-ate to produce organic fertiliser. The co-fermentation process takes place in the bio-digester producing approx. 2,500m3 biogas per day



Co-treatment with SWM

Bansberia, West Bengal



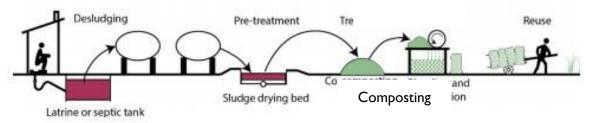
Capacity: 50cum/day Land: 27000 sq.mt Commissioned: 2009

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Capital cost: NA O&M: Rs 13.5 lakh/year



Sand Drying bed and co-composting with SWM

Septage Treatment options

Co-treatment with own STP or nearby City STP

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Co-treatment with SWM

Independent FSTP

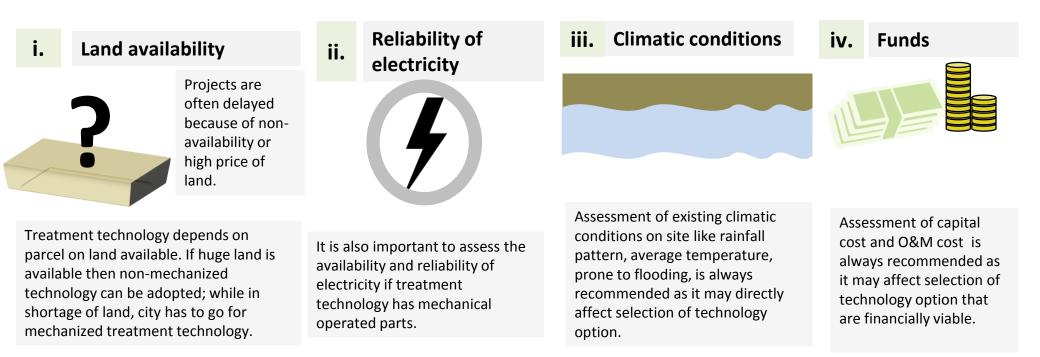
Treatment technology selection criteria for independent FSTP

- Identification of septage treatment technology is crucial for effective implementation of septage management plan.
- The Technology assessment is based on site specific criteria.

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• Following parameters to be taken into consideration before finalization of treatment technology:

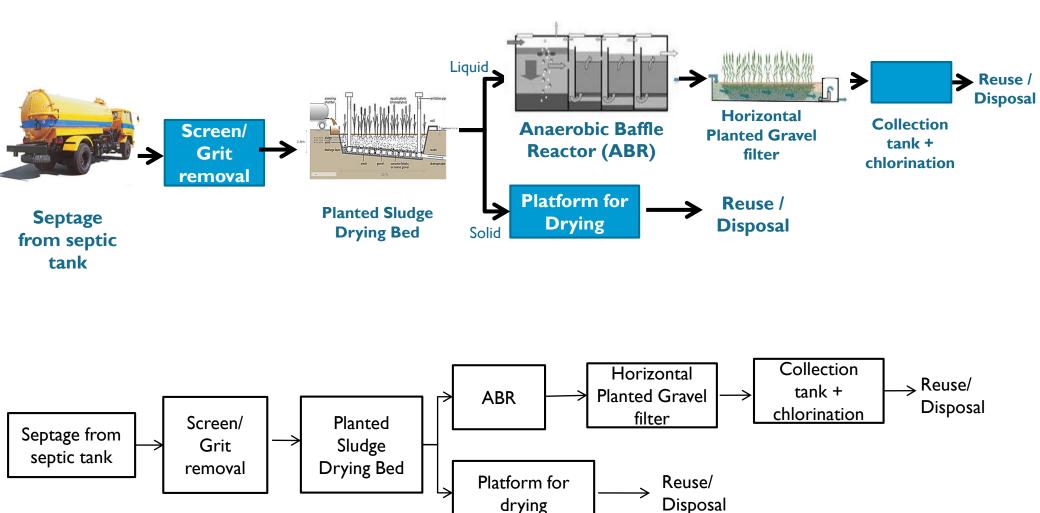


Planted Sludge Drying Bed

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Planted Sludge Drying Bed

Advantages:

- Simple operation
- No energy is requirement

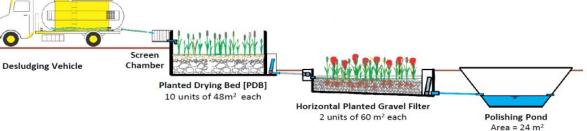
Disadvantages:

- Large land requirement
- Not Favorable in regions of high rainfall or required sheds during rainy season which increase capital cost

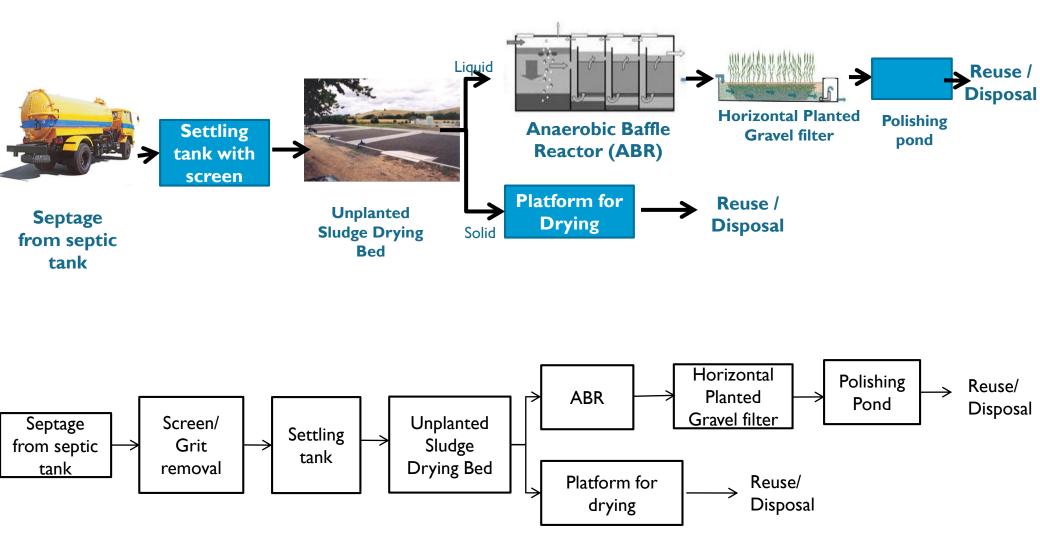
Examples:



Capacity: 12 cum/day Land: 720 sq.mt Capital cost: Rs 52 lakhs O&M: Rs 10 lakh/year Commissioned: 2017



UnPlanted Sludge Drying Bed





Bhubaneshwar, Odisha

• Capacity : 75 KLD

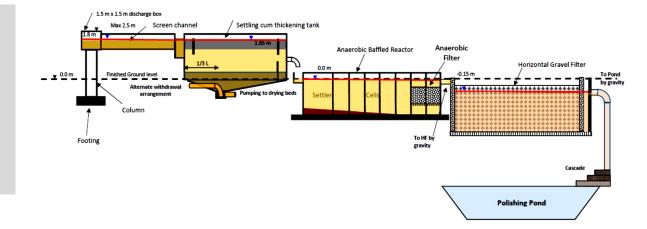
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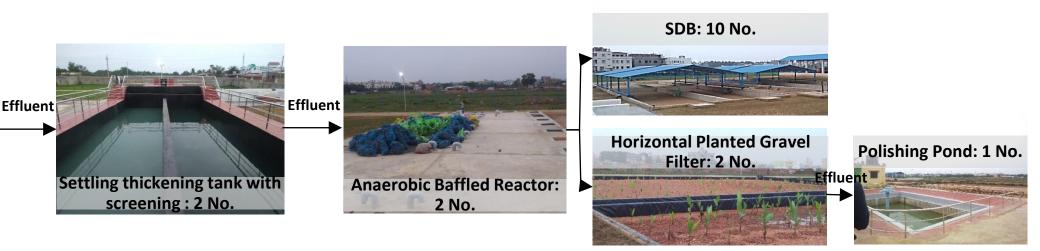
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- Capex: INR 2.85 crores
- O&M : INR 19.25 lakhs/annum
- Land Area: 10117 Sq m.
- Year of commissioning: June-2018

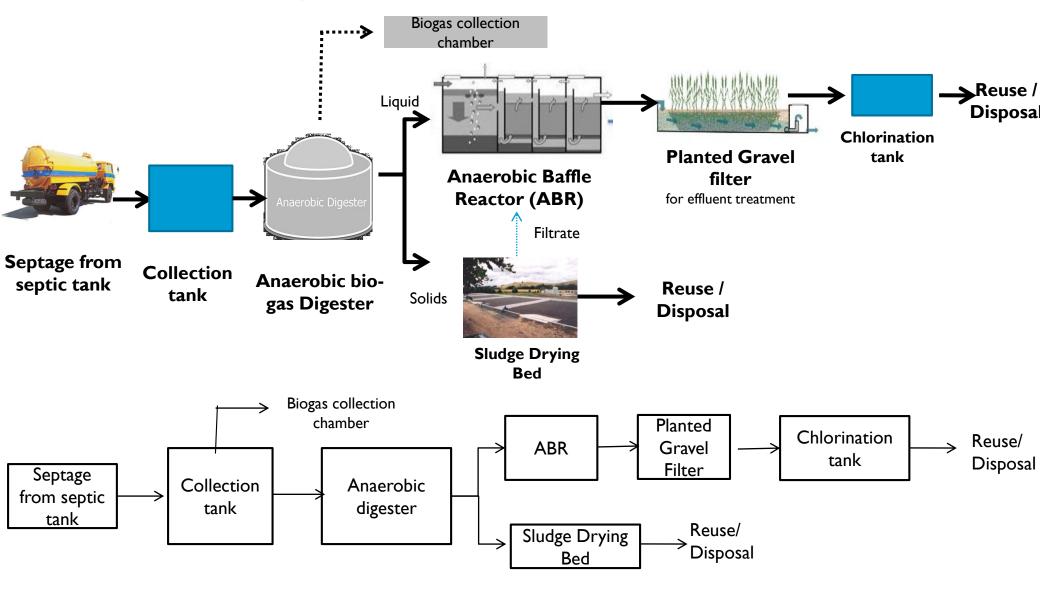
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• Operated by: Private Operator





Anaerobic Digester



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Anaerobic Digester

Advantages:

Examples:

- Simple operation
- No energy is requirement

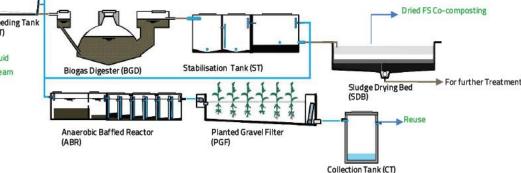
Disadvantages:

Solid Stream

- Large land requirement
- Requires expert design and skilled construction



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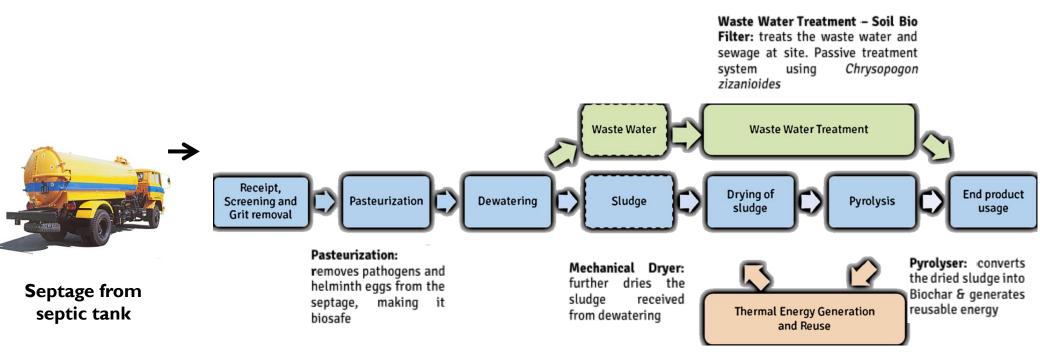
Capacity: 6 cum/day Land: 520 sq.mt

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Capital cost: Rs 67 lakhs O&M: Rs 6 lakh/year Commissioned: 2015

Pyrolysis





Pyrolysis



Capacity: 15 cum/day Land: 1000 sq mt Capital cost: Rs 1.2 cr O&M: Rs 10-15 lakh/year Commissioned: 2017

Planned with sanitation resource park

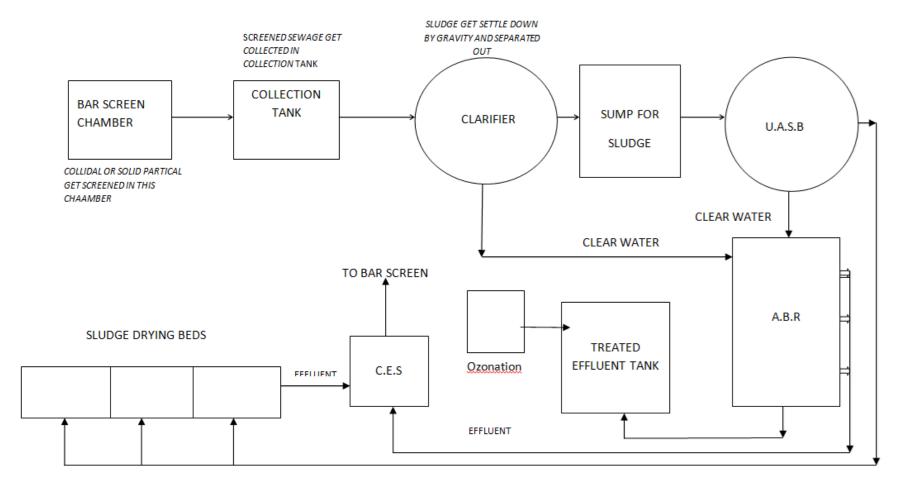






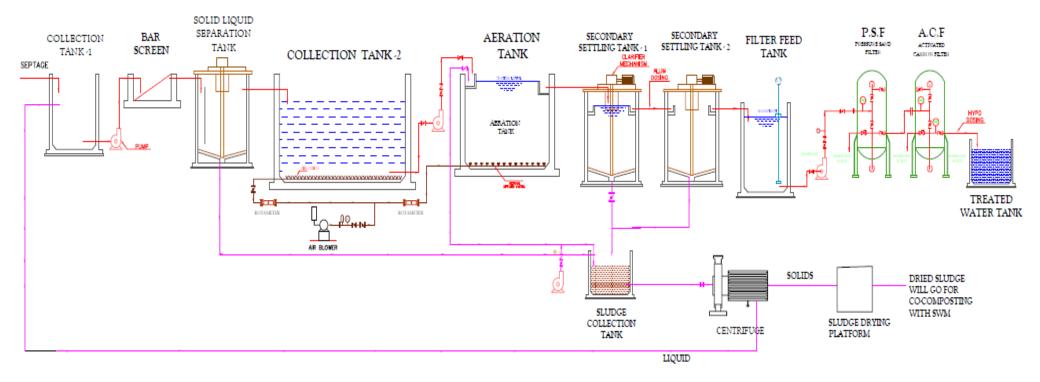
Capacity: 70 cum/day Land: 1200 sq mt Capital cost: Rs 1.8 cr O&M: Rs 24 lakh/year Under construction

UASB- Conventional **STP**



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MBBR- Co-composing with SWM





UASB/ MBBR/SBR



Capacity: 70 cum/day Land: 1547 sq.mt Capital cost: Rs 1.63 cr O&M: Rs 8.3 lakh/year Under technical sanction



Capacity: 100 cum/day Land: 1200 sq mt Capital cost: Rs 2.75 cr O&M: 24-30 lakh/year Commissioned: 2015



Comparison of Treatment Technologies

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Sr. N o	Treatment Technology	Land Requirement	Energy Requirement	Climatic condition	Examples	Estimated Capex Cost (Rs. In lakhs/ cum)	O&M Cost (Rs. in lakhs/ Year)
Ι	Sludge drying bed (SDB) + Oxidation pond	High	Nil-low	Low - Medium rainfall	Leh, Punjab, West Bengal	0.75 - 1	10-12
2	Anaerobic Digester + ABR+PGF	High	Nil-low	Low - Medium rainfall	Devanahalli, Trichy	1.5-2	10-12
3	Dewatering unit+ co-treatment with SWM (windrow composting/ bio-methanation)+ Oxidation pond/PGF for liquid treatment	High-Medium	Medium	Nil	Nashik, Ganga basin cities (Mughalsarai and Gangaghat), Ghana	1.5-2	12.3-12.8
4	Geobag+ Oxidation pond for liquid treatment	Medium	Medium	Nil	Malaysia	2-2.5	10-12
5	Pyrolysis	Low	High	Nil	Wai, Warangal, Narsapur	2.5-3	10-20
6	UASB/MBBR/SBR	Low	High	Nil	Sinnar, Kohima, Cochin, Periyanaicken- palayam	2.5-5	8-15

Fecal sludge treatment service through DBOT Tender

- Bidder responsible for planning and designing, constructing as well as operation and maintenance for the first few years before the responsibility of the facility is transferred to the ULB
- Technology neutral tender; Performance based contracts
- **Sinnar and Umred** have rolled out for a DBOT tender for their septage treatment facility
- Can be rolled out easily and quickly with sample tender document
- Many bidders have shown interest; competitive prices, innovative technologies

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Sinnar	Municipal Cour	ncil, Maharashtra		
TENDER DOCUMENT				
		missioning and Operation of ay at Sinnar Municipal Coun	-	
treatment plant (FSSTF necessary approvals for testing, trial run for) with all appurtenant s om various governmen One Month and commis	ommissioning of Fecal Sludg tructures and allied works ir t departments etc. complete ssioning of the plant (ii) oper and allied works for a period	including all including ation &	
	B	5		
	Chief Off	icer,		
Sinnar I	Municipal Cou	ncil, Maharashtra	a	
	011-005	Vice President	President	
lunicipal Engineer	Chief Officer	vice President	rresident	
DBO	T Tende	r documo	ent	
This	has bee	en done f	or	

- / | FSIPs in lelengana
- **2 FSTPs in Maharashtra**

Fecal sludge treatment service through DPR based Tender

- A Detailed Project Report (DPR) that entails initial assessment, planning and finalized design and details of financing the project for FSSM in the city prepared by an organization.
- The DPR is sent for technical and financial approval to MJP / IIT Mumbai
- Once the DPR is approved, a tender for implementation of the project is then floated which includes construction and preferably operation and maintenance for fixed duration



Identify potential sources of Financing

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	Treatment Facility- Land and construction cost
×	14 th Finance Funds and ODF incentive funds
CAPEX	ULB own resources
CA	Central and State schemes
	CSR, Donor grants
	Private Sector/PPP

OPEX	Operation of Treatment Facility- Salary, electricity , pumps replacement, etc
ОР	Sanitation Tax/Other Taxes
	Sale of Compost
ry C-V	WAS

Quality Standards for Reuse of treated Septage ...

- Dewatered septage/sludge use as a fertilizer in agriculture , should satisfy criteria of Class A Bio-solids of US EPA :
 - Faecal coliform density < 1000 MPN/g total dry solids
 - Salmonella sp. Density < 3MPN/4g total dry solids
 - Helminth egg concentration < I/g total dry solids (WHO, 2006)
 - E Coli of 1000/g total solids (WHO, 2006)

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As per MSW Rules, 2000 compost quality should not exceed the prescribed limit as below:

Parameter	Concentration not to exceed (mg/kg dry basis, except for pH and carbon to nitrogen ratio)
Arsenic	10
Cadmium	5
Chromium	50
Copper	300
Lead	100
Mercury	0.15
Nickel	50
Zinc	1000
C/N ratio	20-40
pН	5.5 – 8.5

Properly **treated sludge** can be **reused to reclaim parched land** by application as soil conditioner, and/or as a fertilizer.

Deteriorated land areas, which cannot support the plant vegetation due to lack of nutrients, soil organic matter, low pH and low water holding capacity, can be **reclaimed and improved by the application of treated septage**

Assessment of Reuse market

- Landscape Assessment of Reuse Market
 - Possible market demand

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- Identify nearby industries or agriculture land
- Assess how much they are willing to pay to buy treated Septage and water
- Social Factors Assess their willingness to reuse the treated Septage and water

Assess reuse potential market –Identify nearby industries and agriculture land

Assess willingness to pay for reuse

Assess willingness and demand to reuse

Group Work



Discuss and plan treatment services

- What would be the prefer treatment option and Why? (co-treatment with STP, Co-treatment with SWM or independent treatment plant)
- Is land available for construction of treatment plant?
- What would be source of financing for construction and O&M of treatment plant?
- What would you prefer DBOT or DPR for tendering out treatment plant?
- What would be the major challenges in implementation of treatment services?



Tariff requirement to recover O&M cost

O& M cost for septage treatment facility

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1	Energy cost for Septage treatment facilities = (Energy cost per month * 12) Energy cost < 25 cum/day = Rs 5,000 per month 25-50 cum/day = Rs 10,000 per month 50-75 cum/day = Rs 15,000 per month > 75 cum/day = Rs 20,000 per month 	
2	Repair and maintenance cost = (Avg. Repair & maintenance cost * 12) - Assume average repair & maintenance cost = Rs 10,000 per month	
3	Establishment expenses = (No. of manpower*Monthly Salary *12) - Assume, 4 manpower requirement (in 2 shifts) - Assume, Salary = Rs 10,000 per month	
4	Sub-total = (1+2+3)	
5	Overhead + Insurance + other Miscellaneous cost = (4*X%) - Assume, other cost as X% of sub-total (4)	
6-B	Total O&M cost for managing Septage treatment facility = (4+5)	
EPT Niversia	Y C-WAS	

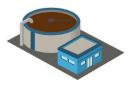
Key Steps for implementation of ODF+ in your cities



Key Steps for implementation of ODF+ in your cities



Decide mode of **Emptying services** (scheduled or demand)



Decide the treatment technology



Decide **source of financing** the project (capex and opex of emptying and treatment)



Pass council resolution for implementation of FSSM



Key Steps for implementation of ODF+ in your cities



Float tender and appointment of Private Service Provider for emptying and treatment (if required)



Conduct Awareness Activities



Establish **Monitoring Mechanism** for emptying and treatment services



Action Plan for your city

Prepare Action plan for implementation of FSSM plan in your city



FSSM Action Plan for your city

S.	no.	Description of action plan Timeline	
1		Assessment of onsite sanitation systems (Septic tanks, pit toilets) in your city?	
2		FSSM plan for your city and its timeline for implementation	
	2.a	Decide mode of Emptying services - (Scheduled or demand)	
	2.b	Decide Fecal Sludge treatment option - Co-treatment with own STP - Co-treatment with nearby city STP (city name and distance) - Co-treatment with SWM	
3		Council resolution for implementation of FSSM plan (timeline)	
4		Source of financing for Emptying and Treatment? - Emptying: Capex Opex - Treatment: Capex Opex	
5		City allocates land for treatment plant? (timeline)	
6		City implements the FSSM plan (timeline)	
7		What all Awareness activities city plans to undertake?	
8		What type of Monitoring mechanism will city setup for emptying and treatment?	•

Thank You

Website: www.cwas.org.in | Email: pas@cept.ac.in

Contact Persons:

aasim.mansuri@cept.ac.in; upasana.yadav@cept.ac.in; dhanshree.zende@cept.ac.in













