

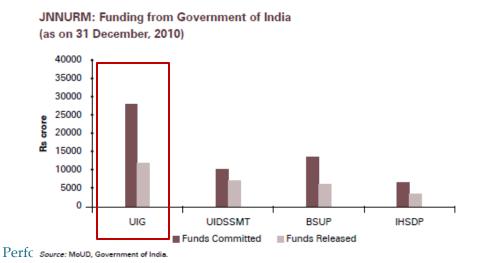
# Operationalizing SLB Framework

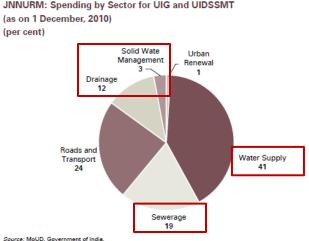
Workshop on Capacity Building for Service Level Benchmarking (SLB)

21 November, 2013, Shillong

### JNNURM: UWSS a priority

- Largest urban infrastructure funding by GoI in 2005 through JnNURM with allocation of Rs. 66,000 crore
- □ **Water sector** accounted for largest share at **41**%, with **UWSS** getting >**70**% of the funding
- Good monitoring of project implementation but need for better data on outcome or service delivery improvements





### Need for performance information

- Aggregate statistics suggest good coverage of water and sanitation in urban areas in India
- BUT little is known about the quality, level and financial sustainability of service and only limited information on access of urban poor households to water and sanitation
- Lack of WSS information leads to:
  - misallocation of resources and
  - ✓ it is difficult to assess impact of past investments

Need to move from
Infrastructure funding
to
Improved service delivery



#### Past Efforts for UWSS Performance Assessment in India

To provide baseline information for selected cities, initiate benchmarking and annual business planning

Utility data book sponsored by ADB and MoUD (2007)

28 Cities (0.30 – 120 lakhs)

Awareness Generation & Status Assessment CRISIL Advisory Services study sponsored by WSP (2003 – 2004)

20 cities: 15 M Corp, 2 city boards, 2 municipalities, and a private operator

13 utilities in Phase 1 and 16 utilities in Phase 2

Status Assessment NIUA study sponsored by CPHEEO (1999 – 2000)

One time assessment of 300 Class I cities in India

## Why Service Level Benchmarking?

- Different performance indicators under different initiatives
- Varying definition or the assessment method
- Externally driven initiatives
- One time efforts and not institutionalised
- Need to move from Measurement to
   Performance Improvement and Management

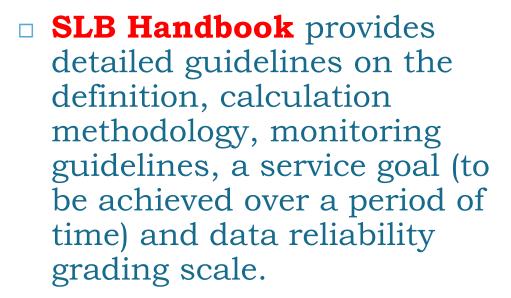
### SLB – Start up Phase

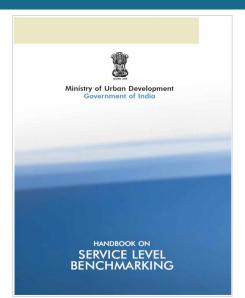
- □Started in 2006 with a MoUD constituted Core Group
- ■National level workshop in July 2008 to adopt benchmarks
- □Finalization of a Handbook on Service Level Benchmarks
- □MoUD supported pilot implementation in 28 cities over 2009-10



### SLB - Pilot Phase

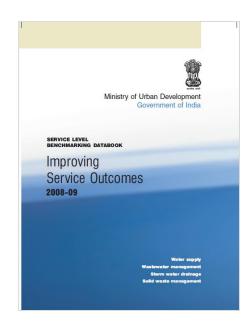
- Four services covered
  - Water supply
  - Sewerage
  - Storm water drainage
  - Solid waste management





Handbook on Service level benchmarking

Data book for 2008-09 Produced by 2010



## Impetus with 13th FC Performance Grants

- The 13th FC, endorsed operationalizing of SLB Process
- □ It introduced a performance based grant.
- Performance grant can be accessed only if the state complies with nine specified conditions
- One of the conditions: The State government must gradually put in place standards for delivery of four essential services – as per the MOUD's SLB Handbook.

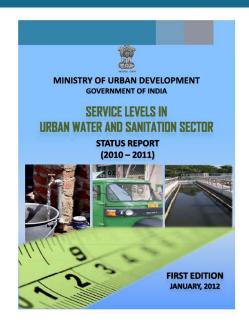
### **Condition 8: Standards for service delivery**

- State governments must put in place standards for delivery of essential services provided by the local bodies for four services viz., water supply, sewerage, solid waste management, and storm water drains on lines of handbook for SLB by MoUD)
- State Government must notify or cause all ULBs to notify by the end of a fiscal year the service standards and targets
- A notification should be *published in the state gazette* to ensure compliance
- Service Level Benchmarking as one of the nine conditionalities for allocation of performance based grants to ULBs, which amount to approx. Rs.8000 crores over 2010-15.

### **SLB – Roll Out (2010-11)**

#### SLB NATIONAL ROLL OUT WORKSHOPS





Data book 2010-11

- □ Training and regional workshops for 1600 officers from State and City Governments
- □Over 1400 municipalities and municipal corporations from 13 states notified current service levels for 2010-11 and targets for 2011-12

### SLB – National Workshop 2013

- MOUD held a National Workshop on "Service Level Benchmarks (SLB): Moving from Measurement to Monitoring and Improvement" in February, 2013 at Ahmedabad, in partnership with CEPT University, WSP, and ASCI
- Experiences of various states shared in using the SLB Framework.
- Online system for SLB in Gujarat and Maharashtra appreciated





### **MOU between MOUD and CEPT University**

- Orientation workshops with all states to demonstrate SLB online systems and process for operationalizing SLB at state level
- SLB Data book for 2013 using data and indicators submitted by ULBs through state governments

Support to SLB national steering committee meetings

## Going forward - MOUD and state governments

- The MoUD is incorporating the SLB principle in its programs/initiatives
  - > JNNURM, UIDSSMT, Satellite Townships program, National Water Awards and National Urban Awards.

- Emerging lessons for state wide efforts from:
  - Statewide scaling up in Maharashtra, Gujarat and Karnataka
  - Orissa and Madhya Pradesh are in the process of scaling up to a larger number of cities in their respective states.

## ULB level agenda going forward

- □ **5-point SLB** agenda for ULBs:
  - 1. Track performance over time
  - 2. Compare performance with peers
  - 3. Identify areas for improvement
  - 4. **Set targets** for performance
  - 5. **Report**/ **Disclose** performance to all stakeholders (e.g. councillors, citizens)

### Formation of State Level SLB Cell

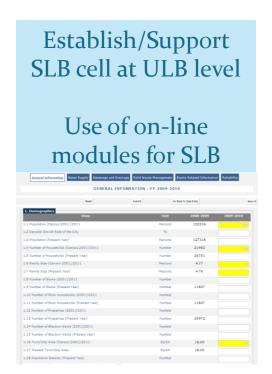
- State level SLB Core team to constitute Senior Functionaries from State Urban Development Departments, Parastatals etc.
- To be headed by State level Nodal Officer
- Organize training for City level teams and other officials; extend hand-holding support where needed
- Coordinate database management at state level and to facilitate notification of baseline data and targets for each year

### **State Level SLB Cell Composition**

- 3-4 Member SLB Cell in the State at the office of Secretary, Urban Development / Directorate of Municipal Administration
- Experts to include
  - Two public health engineers with experience in Water Supply, Sewerage and Storm Water Drainage (one in small states)
  - One Public health officer with experience in Solid waste management
  - One MIS expert

### Formation of City Level SLB Cell

- City level SLB team to consist officials from water supply, sewerage, storm water drainage and solid waste management
- Training to support generation of baseline data, data validation and fixation of targets
- Subsequently prepare performance improvement plans





Use BM data in developing
Performance improvement plans
(PIP & ISIP)



### **City Level SLB Cell Composition**

- Constitution of 4-5 Member SLB Cell at the office of Municipal Commissioner / CEO
- Experts to include
  - Two public health engineers with experience in Water Supply, Sewerage and Storm Water Drainage (one in small ULBs)
  - One Public health officer with experience in Solid waste management
  - One MIS expert

### State SLB Cell Composition - Gujarat

GoG's Urban Development Department (UDD) constituted a State **SLB Cell** with details of its: a) constitution, b) Terms of Reference c) calendar of activities

	Name / Title	Position			
1	Principal Secretary UD & UHD	Chairperson			
2	Additional Secretary (Project) UD & UHD	Member			
3	Managing Director GUDC	Member			
4	Municipal Commissioner AMC, Ahmedabad	Member			
5	Municipal Commissioner RMC, Rajkot	Member			
6	Director of Municipalities	Member			
7	Chief Officer, Anand Municipality	Member			
8	Chief Officer, Himmatnagar Municipality	Member			
9	Chief Officer, Morbi Municipality	Member			
10	Prof Dinesh Mehta, CEPT	Member			
11	Prof Meera Mehta, CEPT	Member			
12	Ms. Manvita Baradi, UMC Ahmedabad	Member			
13	Sewage Expert Engineer	Member			
14	SWM Expert	Member			
15	MIS Expert	Member			
16	Add Chief Ex. Officer GUDM	Member Secretary			

### Calendar of Activities of Gujarat SLB Cell

Period	Activities	Outputs
January to	On-line data entry,	<ul> <li>Preliminary Assessment Report for</li> </ul>
March	performance	current status and targets
	assessment and targets by ULBs: Performance indicators and targets for all SLB indicators	<ul> <li>Gazetted service levels and targets for UWSS in Gujarat by March 31st each year</li> </ul>
April to June	SLB data analysis and dissemination	<ul> <li>Annual Assessment Report with profiles for each ULB with SLB indicator results</li> </ul>
		<ul> <li>Workshop to share and review and the annual performance assessment and ULB level targets</li> </ul>
Throughout	Capacity building and	<ul><li>Training of ULBs and exchange</li></ul>
the year	related activities;	visits
	Support for ULB level improvement Plan	<ul> <li>City level consultations, preparation of city level ISIP and PIPs</li> </ul>

#### Performance Measurement Activities Gujarat SLB Cell

- Data collection for years 2008-09; 2009-10 and 2010-11 by visiting all 166 ULBs and
- Online centralized data collection in 2011-12 onwards with 30% ULBs doing online entry from their offices
- Manual in Gujarati prepared for online data systems
- Introductory films on "performance measurement" for elected officials and ULB staff



Extra No. 18





REGISTERED No.L-2 G/GNR/84 વાર્ષિક લવાજમનો દર રૂા. ૩૦૦૦/-

#### The Gujarat Government Gazette

#### **EXTRAORDINARY**

PUBLISHED BY AUTHORITY

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FRIDAY, MARCH 30, 2012/CAITRA 10, 1934

Separate paging is given to this Part in order that it may be filed as a Separate Compilation.

#### PART I-A

#### CENTRAL SECTION

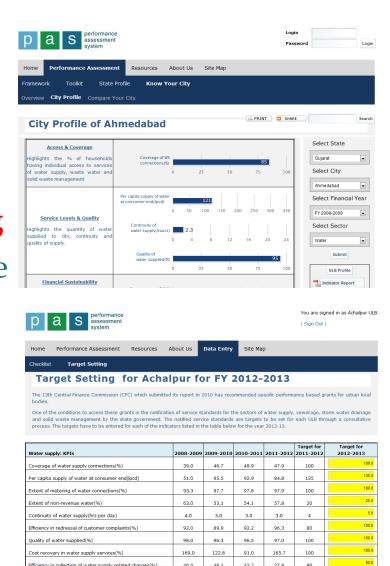
Orders and Notifications (Other than those published in Part IV-B) under the Gujarat Local Boards, Village Panchayats, Municipal Boroughs, District Municipal, Primary Education and Local Fund Audit Acts.

#### URBAN DEVELOPMENT AND URBAN HOUSING DEPARTMENT NOTIFICATION

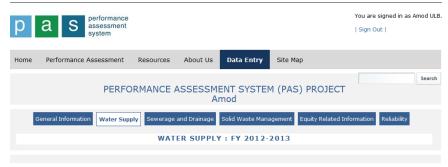
Sachivalaya, Gandhinagar, 30th March, 2012.

### Performance Measurement Activities Gujarat SLB Cell

- SLB-PAS web portal— with data for 5 years for all ULBs — one of largest data bases on WSS
- On-line modules for measurement and target setting
- Data collection through the State Level SLB cells established at GUDM, Government of Gujarat
- Compiled SLB indicators and target, gazetted, submitted to GoI.
- Support provided by CEPT University and UMC



### On-line data entry module & Targets entry



Water Service Coverage - Number of Connections								
Item	Unit	2011-2012	2012-2013					
1 Domestic Connections (Metered Functional)	Number	NA	NA NA					
2 Domestic Connections (Metered Non-Functional)	Number	NA	NA					
3 Domestic Connections (Unmetered)	Number	3200	3001					
Domestic connections (Total)	Number	3200	3001					
.4 Bulk supply Apartments (Metered Functional)	Number	NA	N.A					
5 Bulk supply Apartments (Metered Non-Functional)	Number	NA	NA.					
.6 Bulk supply Apartments (Unmetered)	Number	NA	NA.					
lulk supply Apartments (Total)	Number	0	0					
7 Bulk supply Layouts/Societies (Metered Functional)	Number	NA	NA					
8 Bulk supply Layouts/Societies (Metered Non-Functional)	Number	NA	N/A					





Water supply: KPIs	2008-2009	2009-2010	2010-2011	2011-2012	Target for 2011-2012	Target for 2012-2013
Coverage of water supply connections(%)	68.0	66.0	67.6	66.8	90	100.0
Per capita supply of water at consumer end(lpcd)	61.9	82.2	85.0	84.4	130	130.0
Extent of metering of water connections(%)	NA	NA	NA	NA	0	NA NA
Extent of non-revenue water(%)	0.0	10.6	12.6	12.6	10	8.0
Continuity of water supply(hrs per day)	1.3	3.0	3.0	3.0	3	3.0
Efficiency in redressal of customer complaints(%)	100.0	100.0	100.0	100.0	80	100.0
Quality of water supplied(%)	100.0	100.0	100.0	100.0	95	100.0
Cost recovery in water supply services(%)	103.0	88.3	144.9	118.6	70	91.0
Efficiency in collection of water supply related charges(%)	95.3	63.8	58.7	31.8	90	45.0
Coverage of water supply connections in slums(%)	ND	40.0	40.0	40.0	NA	60.0

Trends in status and previous year target for each indicator can be viewed while entering targets for the next year

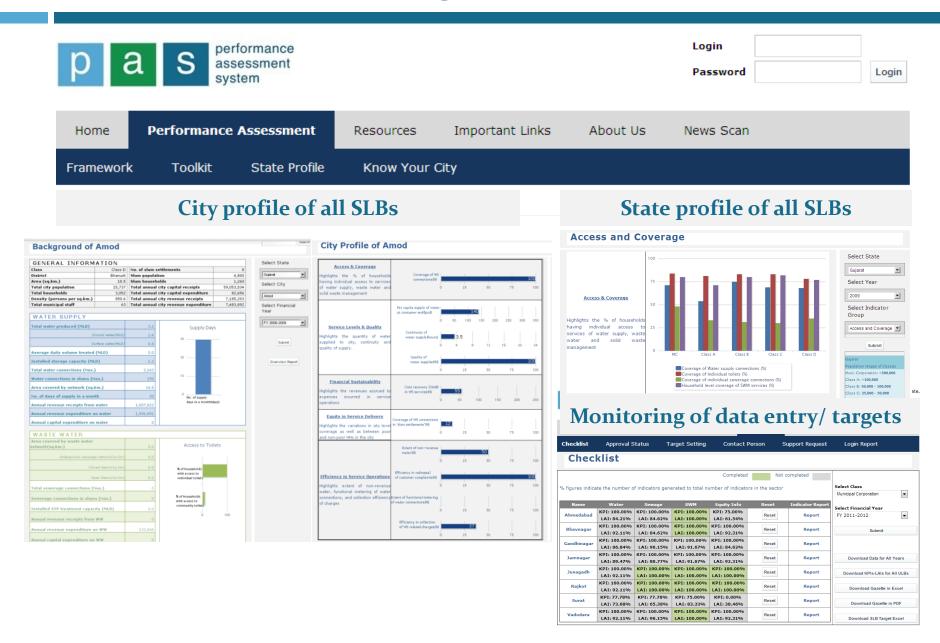
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		TARG	ET MOI	<u>DEL</u>					
USER GUIDE		<u>ULB TARGET</u>			GUIDELINES				
WATER SUPPLY			WASTE WATER		SOLID WASTE			SUMMARY	
CLASS: B					BASIC INFORMATION			· · · · · · · · · · · · · · · · · · ·	
CITY: Kadi		POPULATION 77,778		HOUSEHOLD: 17,831	В	SLUM POPULA 12%	ATION SHARE	AREA (sq kms) 20	
		WATE	R SUP	PLY					
	Ongoing Projects	2009-10	2010-11	2011-12	2012-13	Projected for 2013-	SET TARG	ET FOR 2013-14	
Ongoing distribution network expansion project									
No of HHs served	1,500								
Project cost (Rs in lakh)	4								
Coverage of individual water supply connections (%)		85	84	86	91	96		ARGET	
Number of households served with individual connections		13,784	14,167	14,857	16,239	17,739	18,389		
Additional number of households connected/ required to achieve			383	690	1,382	1,500	650	er connection charges paid b	
Income generated by increasing coverage (Rs in lakh)						10		er connection charges paid by tizens (Rs / connection)	
Source augmentation									
Additional water withdrawal (MLD)	2								
If source of water is bulk purchase then specify bulk water charge	4								
Project cost (Rs in lakh)	4								
Per capita supply at consumer end (Ipcd)		116	116	138	137	151	150 T	ARGET	
Water production requirement (MLD)		13.0	13.0	14.8	14.8	16.8	15.8		
Residential water consumption including public taps		8.3	8.5	10.4	10.7	12.1	12.0		
Additional water augmentation done/ required to achieve target			0.0	1.8	0.0	2.0	0.0		

### **ULB** level target setting model

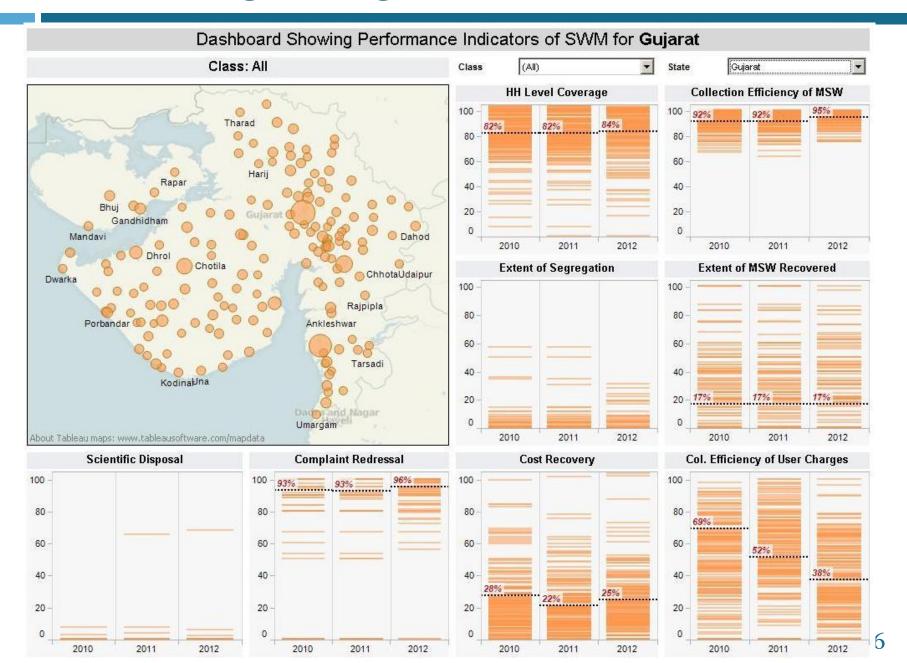
Target Model provides guidance for setting annual targets for SLB indicators – as per the 13<sup>th</sup> FC requirements. It helps to asses feasible targets base on trend analysis as well as ongoing capital works

STANDARDIS	ED S	SERVI	ICE L	EVE	L BE	NCHI	MAR	KS	
PERFORMAN	ICE AS	SESSM	ENT S	YSTEN	1S (PA	s) PRO	JECT		
		TARG	ET MOI	<u>DEL</u>					
<u>USER GUIDE</u>		<u>ULB TARGET</u>				GUIDELINES			
WATER SUPPLY		1	WASTE WAT	ASTE WATER		SOLID WASTE		SUMMARY	
CLASS: B					BASIC IN	IFORMATION			
TTY: Kadi		POPULATION 77,778		HOUSEHOLD 17,831	s	SLUM POPULA 12%	ATION SHARE	: AREA (sq kms) 20	
		WATE	R SUP	PLY					
KPIs and action areas	Ongoing Projects	2009-10	2010-11	2011-12	2012-13	Projected	SET TA	ARGET FOR 2013-14	
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Income generated by increasing coverage (Rs in lakh)						10	1,500	Per connection charges paid by citizens (Rs / connection)	
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Additional water augmentation done/ required to achieve target			0.0	1.8	0.0	2.0	0.0		

### Performance Monitoring Online – Gujarat SLB Cell



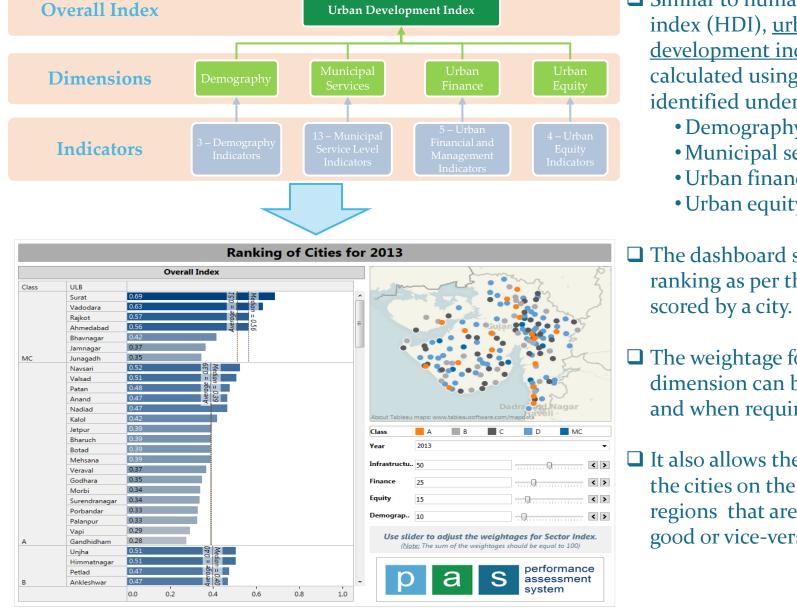
### Monitoring through State level dashboards



### Monitoring through City level dashboards



### Dashboards showing ranking of cities



- ☐ Similar to human development index (HDI), urban development index (UDI) was calculated using 25 indicators identified under 4 dimensions:
  - Demography
  - Municipal services
  - Urban finance
  - Urban equity
- ☐ The dashboard shows class-wise ranking as per the UDI value
- ☐ The weightage for each dimension can be changed as and when required.
- ☐ It also allows the user to locate the cities on the map to identify regions that are performing good or vice-versa.

## Gujarat: Ongoing activities under SLB Cell

- **Assessment of investment requirements** by subsectors for next 5 years in the UWSS sector
- □ Analysis of **cost recovery** and proposal for **tariff indexation**
- Water audit studies to assess NRW and improve data reliability
- Proposals for universal introduction of bulk water metering in the state
- □ Assessing ULB performance and ranking for an Urban Service Development Index
- □ Development of **city level ISIP** to improve data reliability

## Gujarat: Ongoing activities under SLB Cell

- Monitoring the impact of various GoG & GoI schemes/ programs particularly for Water, sanitation and SWM e.g. SJMMVY, Nirmal Gujarat, UIDSSMT, JNNURM, etc.
- □ Support in developing centralized MIS system for Municipal finance
- □ Support to data analysis for preparation of reports: e.g. For the 14<sup>th</sup> FC, Planning Commission, SFC etc.

### Way Forward for NE states- State level

- Constitute a State SLB Cell through a GR
- Develop a calendar of activities
- Support annual performance assessment and target setting using online SLB measurement and monitoring systems and annual workshop
- Support selected cities for ISIP and integrating
   SLB monitoring in their own e-governance
- Assess state priorities and initiate performance improvement activities
- Initiate use of SLB for policy development and investment planning

### Way Forward for NE states- City level

- Constitute a City SLB Cell
- Design and implement data collection systems to feed into online monitoring, link with egovernance where possible
- Systems to generate periodic performance reports and collation/ analysis of indicators for review
- Develop Performance Improvement Plans to achieve set targets
- Create systems for incentives and penalties to attain targeted performance levels

# Thank You

